

# Hull Youth Justice Plan 2023-2024



<b>Service</b>	Hull Youth Justice Service (HYJS), Hull City Council
<b>Service Manager/ Lead</b>	Rachel Roberts, Head of Early Help and Prevention & Louise Hamson, Hull Youth Justice Manager – Hull City Council, CYPFS
<b>Chair of YJS Board</b>	Pauline Turner, Corporate Director of Children, Young People and Family Services, Hull City Council



## Introduction

In my third year as the Director of Children, Young People and Family Services and Chair of the Hull Youth Justice Management Board I am pleased to present our reviewed Hull Youth Justice Plan. Our original 3-year plan is formally reviewed annually alongside our board members and key stakeholders. The Board takes responsibility for monitoring all elements of the plan and its performance throughout the year through quarterly meetings.

Hull is the 4<sup>th</sup> most deprived local authority area in the country. We know that a number of things increase the likelihood of a child or young person becoming involved in the criminal justice system (vulnerability factors). Poverty and poor housing, school engagement and attendance, substance misuse, levels of crime, domestic abuse, the strength of family networks are all socio-economic factors outside the family home which affect a young person's vulnerability to youth offending. This coupled with chaotic family lifestyles, poor parental engagement, and high levels of need for safeguarding intervention mean that some of our children and young people face multiple vulnerability and risk factors during their childhood.

It is within this challenging context that I take on the role of leading the Hull Youth Justice Partnership work to effectively support those children who find themselves within our youth justice system but equally as importantly work hard to divert and prevent children from entering into the system and we have had a particular focus on prevention and diversion over the past 12 months. Our colleagues in Humberside Police have worked collaboratively with us to ensure we are seeing young people who have come into contact with the police much earlier and this means we are now identifying young people at risk of offending at a much earlier stage and engaging our partners in a combined effort to support them. I have been struck by the strength of Hull's Youth Justice Partnership and the passion and commitment that partners have for our most challenged and vulnerable children and young people. This is exemplified by the commitment to our high profile 'Prevention and Diversion' conference on 15<sup>th</sup> June 2023 with over 200 local partners attending.

The areas of improvement identified since the full HMIP Inspection in 2021 have been a focus of our work. We now have a strong and committed board; speech and language therapists and mental health support working with our young people and practitioners; and a fully engaged partnership committed to supporting our young people.

Our focus on prevention and diversion will continue through the Turnaround Programme and our wider work with partners such as our youth services across the city and we look forward to seeing a reduction in first time entrants and re-offending rates to follow.

I look forward to leading this pivotal work over the next 12 months and the development of a new 3-year strategy from 2024 – 27 which will take our work to the next level.

**Pauline Turner, Corporate Director of Children, Young People and Family Services and Chair of Hull Youth Justice Management Board**



## Vision and Strategy

Hull's Children and Young People's Plan 2019-23 sets out a clear vision for the city-wide partnership.

“Our Vision is to make Hull an inspiring city – safe and healthy to learn, play, work and live. We want all children, young people, and families to be healthy, safe from harm and have the confidence to be ambitious and achieve their aspirations”

(Hull Children and Young People's Plan 2019-23)

The Children and Young People's Plan is led by a city-wide strategic partnership group, 'The Better Together for Children, Young People and Families Partnership'.

### **The vision of Hull's local Youth Justice Partnership is:**

***To prevent and divert children from becoming involved in the youth justice system. Where they do the partnership will do everything possible to ensure support is coordinated around the child and the family to keep them safe from harm and enable them to realise their potential whilst responding to the needs of victims.***

The priorities laid out in this Hull Youth Justice Plan also link into a range of city-wide strategies and plans such as:

Humberstone Police and Crime Plan  
Hull Safeguarding Children's Partnership Strategic Plan and the HSCP Contextualised Safeguarding Strategy – “Safe and Supported”  
Hull's Early Help and Prevention Strategy 2021-25  
Safer Hull Community Safety Delivery Plan  
Humberstone's Violence Prevention Partnership Delivery Plan

## Local Context

Hull Youth Justice Service is strategically positioned as an integral part of the Children, Young People and Families Directorate at Hull City Council. It is based within the Early Help and Prevention Service, with direct Head of Service (HoS) responsibility sitting with Rachel Roberts, Strategic Lead for Early Help and Prevention, who reports directly to the Director of Children's Services (DCS) and who is part of the CYPFS Senior Leadership Team. Within the Early Help and Prevention (EH&P) Team, alongside HYJS are other linked services who all work together around targeted support for young people: Integrated Youth Services which includes CYP Substance Misuse; Youth Homelessness



and Housing Support; Locality based youth services; emotional and mental health support teams; Family Support Services; Connexions; and the 14-19 Skills and Employability Team. The EH&P team is a stable team with a strong and experienced senior leadership team.

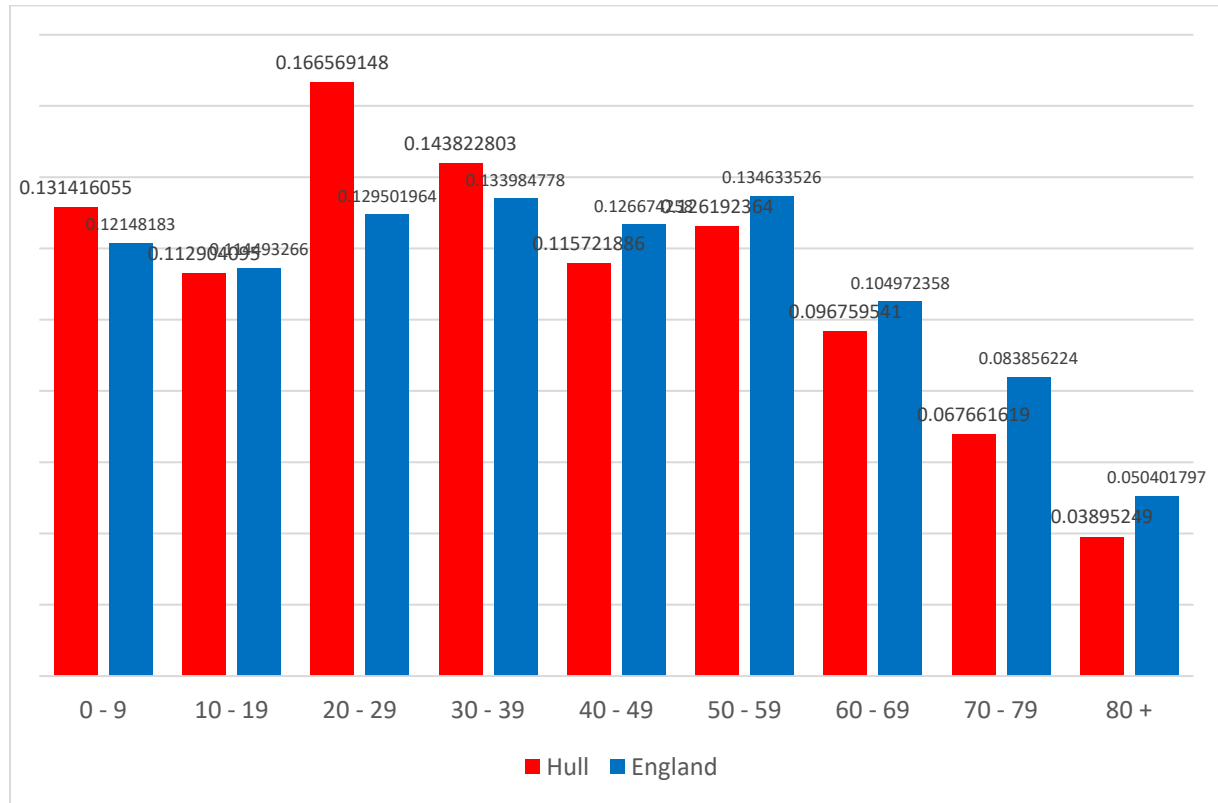
The HoS also is the strategic lead for: the Hull Safeguarding Children's Partnership (HSCP) Contextualised Safeguarding partnership arrangements and reports directly into the HSCP Executive Board regularly; the Supporting Families Programme; Family Hubs and Start for Life; and is a key member of the partnership structures relating to the Humberside Violence Prevention Partnership (VPP).

Since starting in post in January 2022 the Hull Youth Justice Manager and management team have completed a service restructure and have developed a stable and experienced team who support children working with justice services. There has been the welcomed appointment of the Assistant Youth Justice Manager, Victoria Fenton and the appointment of an additional victim liaison officer (VLO). The team have a depth of experience and skills as demonstrated by the recent inspection outcome and subsequent completion of the improvement plan. The EH&P team sit alongside our safeguarding and education teams and as such are part of a range of partnership groups and boards, giving HYJS the connectivity and relationships required to support our young people effectively.

The City of Kingston Upon Hull – key facts:

- **Estimated Population (Mid 2021):** 267,000 66<sup>th</sup> largest district / unitary authority (out of 310)
- **Hull has a high population density:** 36.4 people per hectare
- **Tight Administrative Boundary:** Natural suburbs in East Riding impacts on migration / deprivation
- **Multi-Level Flats:** Social Isolation; High Dependency; Low Support Network
- **High Density Terraces:** Housing Conditions; Low Neighbourhood Satisfaction; Community Cohesion Issues; Physical and Mental Health

## Hull's Population Profile:



- The average age in Hull is 35.8 (compared to 40 nationally)
- Largest 5-year age group is 25 – 29 (compared to 50 - 54 nationally)
- 17% of total population is aged in twenties
- Lower than average population aged 60 +

In the past 5 years the short-term population change has seen:

- Reduced internal outward migration - specifically to East Riding
- Increased internal inward migration - highest level in 20 years
- Population growth focussed on working families, a group was previously in decline and projected to grow in future

Ethnicity and Diversity:

- 10% of Hull residents are from a Black, Asian or Minority Ethnic (BAME) background
- Largest individual ethnic group is 'White Other' (4.4%) – contains many economic migrants from Eastern Europe
- Total BME figure is half the national figure (20%)
- Since 2001 Hull has become significantly more diverse:
  - BME residents increased from 3.6% of population to 10.3%
  - 'White Other' ethnic group grew from 1.0% to 4.4%

- Faster growth than experienced regionally or nationally
- Note: Whilst the number of residents born in Eastern European countries has increased significantly in recent years, the majority of non-UK born residents were born outside the EU.
  - Existing Communities: Chinese; Kurdish; Turkish; Indian; Pakistani

## Deprivation and Poverty

Using the Index of Multiple Deprivation 2019, Hull is recorded as the fourth most deprived local authority in England (out of 317) after Blackpool, Knowsley and Liverpool. Half of Hull's geographical area are in the most deprived fifth nationally.

The percentage of children (under 16) living in poverty in Hull is also high. For 2019/20, it is estimated that 14,523 children representing 27.8 % of all under 16s live in absolute low income families in Hull, and that 17,488 children in Hull representing 33.5% of all under 16s in Hull live in relatively low income families (much higher than England at 15.8% and 19.3% respectively).

In 2020, it was estimated that 20.8% of households were in fuel poverty in Hull compared to 13.2% for England. This equated to 25,209 households in Hull.

In 2021, it was estimated that there were 19,200 workless households representing 22.1% of all households in Hull with the percentage even higher among households with children aged under 16 years (26.6%) and households with dependent children (27.2%), although the percentage was lower if only households containing people aged 16-64 years was examined (15.8%).

Unemployment, financial insecurity, and poverty including food poverty have all increased in Hull since 2020 due to the Covid-19 pandemic and resulting economic impact. This effect is likely to have a considerable cumulative impact for a considerable length of time. However, this is now compounded by dramatic increases in the prices of gas and electricity, and food, and the resulting high levels of inflation in late 2021 and in 2022. The cost of energy is anticipated to increase even more further increasing levels of poverty and increasing the inequalities gap.

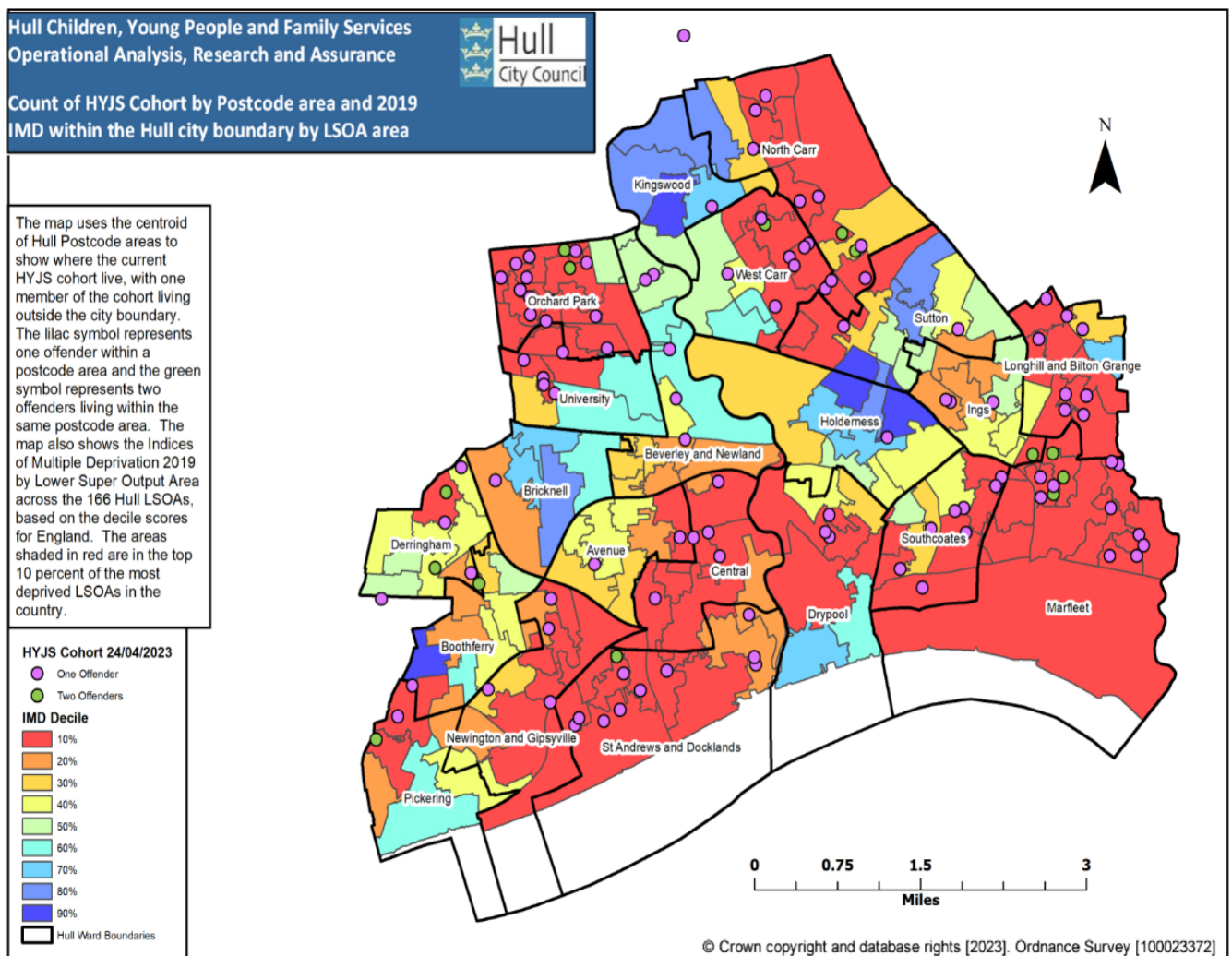
The 2021 Census asked a number of questions which helped identify dimensions of deprivation which allow us to classify households based on education, employment, health and housing characteristics. By this measure, Hull would have the 14<sup>th</sup> worst levels of deprivation in England, with 58.8% of households being deprived in one or more of the four dimensions. In all four dimensions Hull has worse levels of deprivation than both the regional and national averages.

[\(\[Deprivation and Poverty \\(hulljsna.com\\)\]\(http://hulljsna.com\)\)](http://hulljsna.com)



Our children have high (and increasing) levels of contact with children’s social services; lower education achievement; higher unemployment; emotional and behavioural problems; drug or alcohol misuse risk; are more likely to commit crime; and have lower independence. However, despite these difficult and challenging circumstances our children in Hull aspire to and have the right to live their best life as any other child. There is clear focus in Hull that these will not be deterministic factors for our children, and we will provide support to overcome and increase life chances.

Children and Young People in Hull:



## Child First

In Hull the decision was made to integrate the youth justice service into Children's Services from its previous position within the Community Safety Partnership structure. The service and the partnership are now integrated into wider adolescent services, sitting alongside Hull's integrated youth services, targeted youth support services and wider family support. The DCS as Chair of the HYJMB has statutory responsibility for all children and young people in Hull and visibly champions the 'child first' tenants.

Throughout Hull's services across safeguarding, youth justice and early help and prevention the strengths and capacity of our CYP are the starting point for all work in CYP and this is visible in the front-line practice of youth justice officers, social workers, family support and youth workers.

Work is carried out hand in hand with Humberside Police at neighbourhood level and training and development work with local policing teams to support them to use the strengths-based tool – the outcome star, in their work with challenging young people and families is changing the way officers engage with our young people and families locally.

A city-wide Voice and Influence Partnership is leading on the implementation of "Hear by Right" an organisational development tool from the National Youth Agency that was established over 10 years ago. Built on a framework of seven standards with 20 indicators it describes best practice, supporting organisations to plan, develop and evaluate their participation practices and provision. It was created with and for young people fostering a culture of embedding youth voice and inclusivity. This is a continual journey for keeping young people at the heart of decision making whilst increasing their voice, influence and place within each unique organisation and wider society. The aim is for all public and voluntary sector organisations to be supported to adopt the Hear by Right Framework in order to ensure a more consistent approach to how the city works with its children and young people.

## Voice of the Child

The HMIP Inspection in June 2021 reported the following which evidence well how the HYJS follow the tenants of the Child First:

Key findings from Inspectors about court disposals are as follows:

- Case managers considered the child's strengths and protective factors as well as their level of maturity and motivation to change.
- Case managers included children and their parents or carers and took account of their views at each stage of case management.

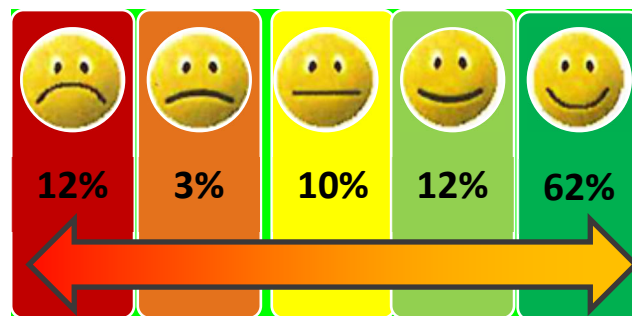
Key findings in relation to Out of Court Disposals are as follows:

- Case managers took into account the child's strengths and protective factors and included their parents' and carers' views in the assessment.
- The needs and wishes of victims and opportunities for restorative processes were considered as part of the assessment.
- Staff focused on developing and maintaining a good working relationship with children and families.



### Surveys

Surveys are conducted with young people and parents/carers and below is a recent summary of survey findings and some individual feedback from young people and parents/carers:



Survey question						No reply or N/A
I knew who my case manager was.			1	1	3	1
My relationship with my case manager was helpful.				2	4	
My case manager made it clear what I had to do.					6	
The Kastor Centre was easy to find.				1	5	
I liked coming to the Kastor Centre.				3	3	
The staff were friendly and helpful.					6	
The programme(s) were interesting.			1	2	3	
I learned something from the programme(s).				2	4	
The staff knew what they were talking about.					6	
I was interested in what I did for my reparation.			1	1	4	
I learned something new during my reparation.				1	5	
I gave something back to my community.				1	5	
I understand how what I did affected other people.					6	
I know how to stay out of trouble.					6	
I knew who my child's case manager was.					5	1
My child's case manager has helped my family.				2	3	1
It was easy to contact the right person if I needed to.					5	1
I knew what my child was doing at HYJS and what their plan was.			1	1	3	1
I have felt included in my child's plan.				1	4	1
I know how to help my child stay out of trouble.			1		4	1

### **Submitted Mind Of My Own (MOMO) statements by children and workers**

STATEMENT TYPE	SENT BY YOUNG PEOPLE	SENT BY PRACTITIONERS	TOTAL
Totals	90	16	106
My Education	3	3	6
My Wellbeing	6	1	7
My World	5	0	5
Pathway	1	0	1
Return From Missing	1	0	1
Share Good News	2	0	2
This Is Me	48	7	55
Worker Visit	1	0	1
Youth Justice And Me	23	5	28

One good example of how the service and partnership have previously used feedback from young people is the development of the Kastor Centre, deemed by HMIP to have ‘excellent facilities’. The Kastor Centre is one of the bases for HYJS where targeted work can be done in a young people friendly environment. Created following feedback from young people themselves that having a safe space, they know they can visit was important to them. The HMIP Inspection Report stated:

***The facilities available to YJS children at the Kastor Centre are excellent and it is a place they want to visit. They took part in designing the building and can access it as a ‘drop-in’ facility if they are in need of support.***

### **Governance, Leadership and Partnership Arrangements**

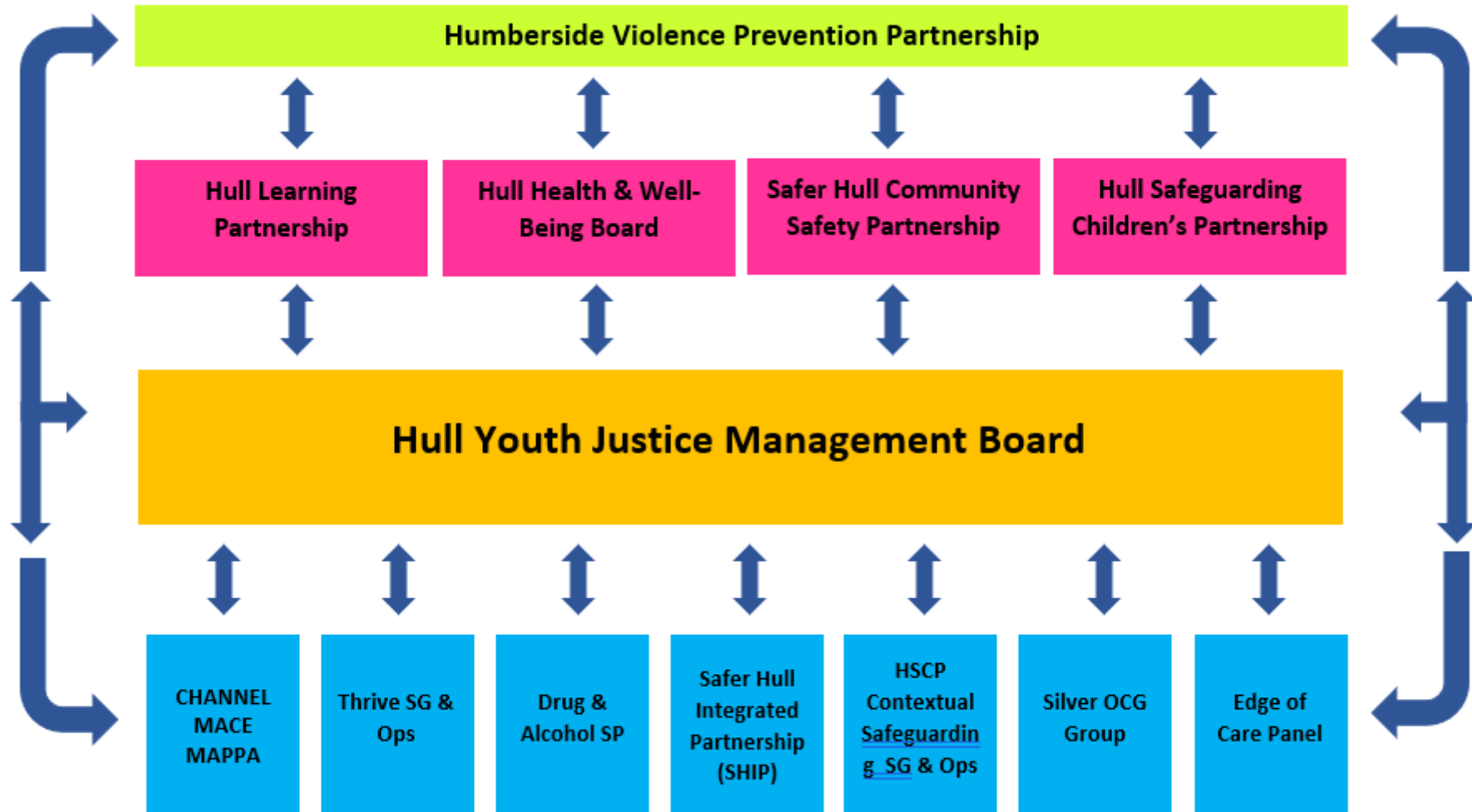
In October 2020 the new HoS, alongside the Director and Chair of the Board commenced a full review of the HYJ governance and board arrangements. A new board structure and Terms of Reference was developed with key partners and the responsibility for chairing and leading the board passed to the DCS. *(TOR and membership attached as appendix)*

The new HYJM Board membership also led the development of the new Hull Youth Justice Plan in 2021 and 2022 working with key stakeholders and as part of this work developed and agreed a set of core principles by which the partnership will work:

### Partnership Principles:

- Understanding our young people, supporting them to achieve positive outcomes is at the heart of everything we do. We will put their needs first and work to ensure they are getting the opportunities they deserve – Child First.
- We have a strong focus on early identification, prevention and diversion to stop problems before they happen or from getting worse.
- We take a trauma informed approach. We look beyond the ‘What did you do?’ to ‘What has happened to you?’ to understand the underlying causes and building trusting relationships and sensitive responses.
- We listen to our children, young people and families and act on their views and feedback. We will act as their advocates to ensure their voices and interests are being heard and understood.
- We take a whole family approach and work across services to build a team around the family, sharing information openly in a timely way so that families tell their stories only once.
- We ensure our children and young people have access to good quality, appropriate education, health care and housing and this is central to our work.
- We have a focus on attendance and outcomes for all our young people within our education settings
- We will create an environment across the partnership which fosters a culture of creativity and innovation in all our work.
- Restorative Practice is at the heart of everything we do.

Since then, the overall Governance Structure of the Hull Youth Justice Partnership arrangements have continued to develop, and the current governance structure is shown below:



These local governance arrangements ensure that the voice of youth justice plays a pivotal part in all the key partnership structures and the core work of these boards and groups. Via the position of the DCS as Chair, HoS as board member and the HYJS Manager connectivity is ensured across the whole of the governance structure and as HMIP found during their inspection:

- The chair of the management board has reviewed and refreshed board membership and ensured representation at the right level of seniority.
- All new board members have received an induction, and workshops have been introduced in between board meetings to continue developing their knowledge of the service.
- The profile of the YJS has been raised within the local authority and across the partnership.

Working underneath the strategic governance highlighted above sit a range of integrated partnership panels which support the day-to-day work of the service and the partnership, these include:

### **Risk Management**

The Risk Management Panel (RMP) held monthly is to reduce the risks associated with young people in the youth justice system, those who are at risk or who pose a risk. The purpose of the meeting is to provide a multi-agency panel which oversees and advises on the partnership case management of young people with complex needs and who are at risk or a risk to others. It offers a consultation and action forum for case managers to assist them with their decision making and case management for high-risk young people to address needs and support them. It can be the referral route for the discussion and allocation of complex, 'stuck' cases with the objective of managing and reducing risk. The meeting monitors the demand for services and sufficiency of resources to meet needs and risks identified within this cohort and has the authority to delegate actions across the partnership. The aim is to ensure that support to young people and their families is delivered at the lowest threshold of intervention appropriate to manage risks safely and to promote the best outcomes for this group of young people.

The RMP is chaired by a Senior Probation Officer and membership, alongside the HYJS team includes Team Manager of the Vulnerable, Exploited, Missing and Trafficked Team (VEMT); Integrated Youth Services Manager; CYP Substance Misuse Manager; 14-19 Skills and Employability Manager; Humberside Police Officer; Children's Social Care Team Manager; CAMHS and Education.

In 2022 the MAPPA Co-ordinator for Hull introduced one to one staff consultation regards children who pose a risk but may not meet MAPPA criteria. These consultations, which can be multi-agency, focus on the index offence, other behaviours of concern, strengths and protective factors and a multi-agency plan is developed to support the management of risk. This approach is supporting staff to hold confidence in their work and gain expertise in strategies to manage risk, with advice offered on escalation and the need for additional resource.



2022 also saw the introduction of a Youth IOM scheme which deviates from the adult scoring and offers a more personalised approach to those prolific children who need support, based on YJS knowledge, professional judgement and risk. The primary aim is to support children to desist from crime, with a further function of reducing the number of offences and ultimately victims for those children where intervention is not effective.

### **Diversion Panel:**

The Diversion Panel is held weekly and is the process by which the police refer in children and young people who have come to their attention for offences of gravity score 3 and under. The Panel is made up of a range of key partners who are able to contribute to planning and delivering support for young people such as: police, probation, social care, youth services, substance misuse services, Liaison and Diversion and Voluntary Charitable Sector (VCS) partners delivering health and justice projects such as the Flipside Project.

A holistic (desktop) assessment is undertaken including access to school attendance, children's social care records, patterns and previous offending, any concerning associations and any other information which informs the decision making and outcome. Where possible children are diverted out to partner agencies to offer the lowest appropriate level of intervention, including Restorative Justice intervention by the VLO or one-off pieces of work to address a specific behaviour. Consideration is given to children where more intervention or specific targeted intervention is needed from HYJS and the young person is accepted into the Early Intervention Team for a full assessment.

### **Youth Outcomes Panel:**

Our Youth Outcome Panel was introduced in 2018 and is a multi-agency panel consisting of Police, Probation, ASB, Victim Liaison Officer, Speech and Language Therapist and MIND Counsellor. Social workers and other agencies are invited on a case by case basis. The panel is chaired by a YJS Team Manager and meets weekly to decide on the best outcomes for children coming to the attention of the police for gravity 3 or below offences. On allocation of a case from the Diversion Panel a comprehensive ASSET+ assessment is undertaken which goes through a gatekeeping process to ensure that risks, needs and desistance factors are identified and acted upon as part of the subsequent intervention. Recommendations are made with a robust discussion about reducing risks but also building on strengths and protective factors and identifying who is the best person to undertake the targeted programme of work. A 'reviewing' option is available if the intervention is not effective or the child is not engaging.

### **Turnaround:**

In January 2023 Turnaround was implemented with three dedicated staff employed to support children who are first time offenders for offences of gravity 3 or below or who have No Further Action (NFA) taken against them by the police. Referrals are received primarily from the diversion panel where children have been released under

investigation, or the overnight arrest list for those NFA. PiTstop (Partnership Integrated Triage) forum, chaired by the Police is a further referral route. It is a daily partnership meeting with a secondary triage function to identify the appropriate level of need and the offer of help, aligned to the correct safeguarding pathways. The focus is to promote the welfare of children and adults using a multi-agency targeted approach, driving prevention, diversion, and intervention. Turnaround utilises Outcome Star assessments to develop a targeted plan of support.

### **Working with Humberside Police:**

Strengthening our work with Humberside Police has been a key priority since the new governance arrangements were put in place. In October 2022 Humberside Police introduced a streamlined investigation process for children, supported by the introduction of NICHE. This process aims to conclude investigations into children offending within 28 days and early indications are that children discussed in the Diversion Panel are being referred in a much timelier manner, often at first offence, with little or no previous occurrences. The HYJS Service Manager and HoS have regular meetings with Senior Police leads across the relevant areas and the Safer Hull Integrated Partnership (SHIP) meetings now provide the platform to ensure we have a coordinated approach to implementation of the 'tiered model' of early intervention. SHIP is chaired by the Chief Inspector of Neighbourhood Policing and provides the strategic overview of local 'tasking priorities' with partners across the council, police, health and vcs.

There is an agreed joint priority on diversion and early intervention work to reduce First Time Entrants and through the introduction of the streamlined process, the YJS are now sighted on all children who are reported for an offence and consulted on the most appropriate outcome, reducing the number of children summonsed straight to court for first offences. Work takes place regularly with officers across the force to ensure improved awareness of youth justice interventions available and the city-wide offer, supported by the introduction of a Police Sergeant with responsibility for the Humberside YJS partnership and a recent commitment to increasing the YJS police capacity to be able to support the increased workload through the Diversion Panel. The Hull Safeguarding Children's Partnership (HSCP) work on Contextualised Safeguarding is also key to support this partnership work and 2022 saw the publication of Hull's revised Contextualised Safeguarding Strategy and updated delivery plan, jointly being led by the HoS and Humberside Police senior colleagues. June 2023 will see the delivery of a city-wide Diversion Conference – aimed at educating partner agencies on the joint responsibility for reducing the number of children entering the criminal justice system and the support on offer across services, both statutory and voluntary.

### **Working with the National Probation Service, Northeast:**

HYJS has a full-time seconded Probation Officer working as an integral part of the team who manages some of the high-risk cases and all transitions between HYJS and the Probation Service. There is a clear and well understood local protocol in place and an agreement that we will only transfer cases where it is appropriate to do so, and this is not based on age alone. Cases considered for transfer takes into account the needs, maturity

and vulnerability of the young person. For those cases suitable for transfer case transfer meetings take place between the services in advance of the person's 18<sup>th</sup> birthday. All cases for transfer have a current assessment. If a PSR is requested for a high-risk offender, then the YJS and the probation service liaise to ensure there is robust risk management in place to manage the person. The YJS and NPS have a good working relationship in Hull to ensure that the young person is managed by the appropriate service and receives an appropriate intervention which meets their needs.

### Partnership Approach:

Not only is the work of youth justice well connected at strategic governance level the operational partnership arrangements are equally well developed as demonstrated in the diagram below and within the governance structure:



The current structure of the Hull Youth Justice Service is displayed in appendix 2.

HYJS sits within the Early Help and Prevention (EH&P) Team alongside other linked services who all work together around targeted support for young people: Integrated Youth Services which includes CYP Substance Misuse; Youth Homelessness and Housing Support; Locality based youth services; emotional and mental health support teams; Family Support Services; Connexions; and the 14-19 Skills and Employability Team. The EH&P team is a stable team with a strong and experienced senior leadership team.

## Resources and Services

The budget for 2023/24 is below as approved by the board in June 2023.

	2021/2022 Budget	2022/2023 Budget	2023/2024 Projection	Comments
<b><u>Income</u></b>				
YJB income	<b>613,250.00</b>	<b>674,109.00</b>	674,109.00	Received 22/23. Confirmation grant funding formula will remain the same for 23/24.
HCC income	<b>338,180.00</b>	<b>309,180.00</b>	309,180.00	
Probation	<b>5,000.00</b>	<b>5,000.00</b>	5,000.00	In addition to payment in kind 1fte Probation Officer.
PCC	<b>136,824.00</b>	<b>138,560.00</b>	142,352.00	Confirmed 3-year agreement.
NHS	<b>40,320.00</b>	<b>40,320.00</b>	92,320.00	52k Recurrent funding agreed for commencement 23/24.
VPP	0	<b>30,000.00</b>	0	
Turnaround	0	<b>64,274.00</b>	169,973.00	Confirmed to 24/25.
<b><u>Total income</u></b>	<b>1,133,574.00</b>	<b>1,261,443.00</b>	1,392,934.00	
<b><u>Expenditure</u></b>				
Pay	<b>980,327.00</b>	<b>887,920.00</b>	1,164,599.00	Includes all staff team and management with a contribution to the HoS.
Transport	<b>3,316.00</b>	<b>5,279.00</b>	7,000.00	
Equipment, Furniture & Materials	<b>7,439.00</b>	<b>21,400.00</b>	20,000.00	
ICT costs	<b>247.00</b>	<b>21,827.00</b>	20,000.00	
Appropriate Adults Service	<b>17,700.00</b>	<b>19,275.00</b>	30,000.00	
Speech and Language Therapy Services	<b>0</b>	<b>22,386.00</b>	60,000.00	
NEET education and training offer			200,000.00	In partnership with Hull Training – rolling targeted

				programme for 15 complex high-risk children offering a bespoke 12-week programme, 3 times per year (2 - year plan) including mentors to remove practical barriers to ETE.
Prevention and Targeted Diversion Programmes	<b>2612.00</b>	<b>40,480.00</b>	180,000.00	To fund min 2-year interventions supporting local community activities; youth organisations, outreach and Hull Youth Justice Service including: Eski, one punch, targeted kicks, art workshop and summer activities.
Specialist policy and procedure support	<b>4,800.00</b>	<b>0.00</b>	5,000.00	
Mentoring programme	<b>19,561.00</b>	<b>29,341.00</b>	25,000.00	April 22- Sept 23
MIND			45,000.00	Low level counselling services
<b><u>Total Expenditure</u></b>	<b>1,036,002.00</b>	<b>1,047,908.00</b>	1,756,599.00	
In year surplus	<b>+97,572.00</b>	<b>+213,535.00</b>	-363,066.00	
Previous carry forward	<b>+76,941.00</b>	<b>+174,514.00</b>	+388,049.00	
Surplus to carry forward	<b>+174,513.00</b>	<b>+388,048.00</b>	+24,383.00	

In addition to the above budget other partnership resources which support the direct work of the service and partnership include:

- School nurse capacity to support health assessments and provide direct health advice, support, and guidance to young people from the Kastor Centre
- CYP Substance Misuse workers – an integral part of the offer
- CYP mental health support, provided by CAMHS and MIND
- Emotional Resilience Coaches – based in the youth service
- Connexions and Youth Employment Initiative workers
- Education Welfare Officers and Access and Inclusion workers via the Education team
- Speech and Language Therapist

The Youth Justice Grant and core Council funding sits alongside other partner funding such as that from the OPCC, now guaranteed for a 3-year period. The budget operates as a 'pooled budget' and no specific areas of spend are allocated to specific grant funders, enabling flexibility and agility to respond to local need.

## Performance and priorities progress on Previous Plan

Indicator (N/L)	2020/2021	Year One 2021/22 Target	21/22 Achievement	Year Two 2022/23 Target	Year Two 2022/23 Achievement	Year Three 2023/24
First Time Entrants	323 (2018/19 data)	10% Decrease 291	<b>40% Decrease</b> <b>192</b>	15% Decrease 248	<b>28% Decrease</b> <b>232</b>	45% Decrease 211
Re-Offending	51.9% (Oct/Nov 2018)	5% Decrease 46.90%	<b>3.1% Increase</b> <b>55.00%</b>	7% Decrease 39.90%	<b>15% Decrease</b> <b>44.10%</b>	7% Decrease 32.90%
Use of Custody	0.34 (Dec 20)	Decrease	<b>Decrease</b> <b>0.29</b>	Decrease by 5%	<b>Increase</b> <b>0.42</b>	Decrease
% of YP accessing ETE at closure	27%	10% Increase 29.70%	<b>9% Increase</b> <b>36%</b>	15% Increase 34.15%	<b>32% Decrease</b> <b>from previous b/line</b>	15% Increase 39.27%
Access to Health Assessment	No baseline available	100%	<b>100%</b>	100%	<b>100%</b>	100%
Take up of Health Assessments		90%	<b>27%</b>	92%	<b>66% Increased from b/line but not target</b>	95%
Service User Satisfaction	62% extremely happy with service	67%	<b>74%</b>	72%	<b>80%</b>	77%
Suitable Accommodation at end of court order	90%	91%	<b>86%</b>	93%	<b>97%</b>	95%
% of Children Looked After in YJ System	34%	32.30% 5% decrease	<b>23 Children Looked After of 118</b> <b>19.40%</b>	29% 10% decrease	<b>17 Children Looked After of 127</b> <b>13.40%</b>	24.65% 15% decrease
% of SEND in YJ System	SEN Support 38% EHC Plan 23%	Maintain 38% 23%	<b>SEN Support 50%</b> <b>EHC Plan 14%</b>	Decrease by 5% 36.1% SEN Support 21.5% EHC Plan	<b>TBC</b>	Decrease by 10%



The 3-year targets outlined above were developed and agreed by the Board and Stakeholders in 2021. As you can see from the achievement column, the partnerships is successfully reducing FTE figures, although re-offending and custody figures are not on target. We have increased the number of children accessing ETE from the baseline and we are pleased with access to the specialist public health nurse provision dedicated to HYJS, however we need to improve the number of children engaging with the nurse. We can note an improvement on the target for children in appropriate accommodation at the end of a Court order. Whilst the percentage of children who are looked after on our case load appears to be reducing, our caseloads are increasing due to the amount of prevention work being undertaken. We are therefore able to engage with more children, but clearly higher numbers will impact on the % of those children who are looked after. At HYJS we remain closely sighted on the numbers of our looked after children, child protection children, children in need and early help intervention on our caseload as in Hull we note a significant proportion of those children in our cohort. We also remain focused on reducing re-offending rates by early intervention and the number of children in custody.

In April 2023 the Ministry of Justice implemented an additional 10 KPI's for YJS' to report on. In HYJS we are currently collating all reporting requirements for the first data submission in August 2023. Working closely with partner agencies the new KPI's will encompass the activity of Youth Justice Services as a multi-agency local partnership and include indicators across the breadth of statutory partners such as health, police and probation, as well as core YJS services. The new KPI's make it clear that to address the root causes of offending can only be achieved by working jointly in partnership to meet the needs of children and their families.

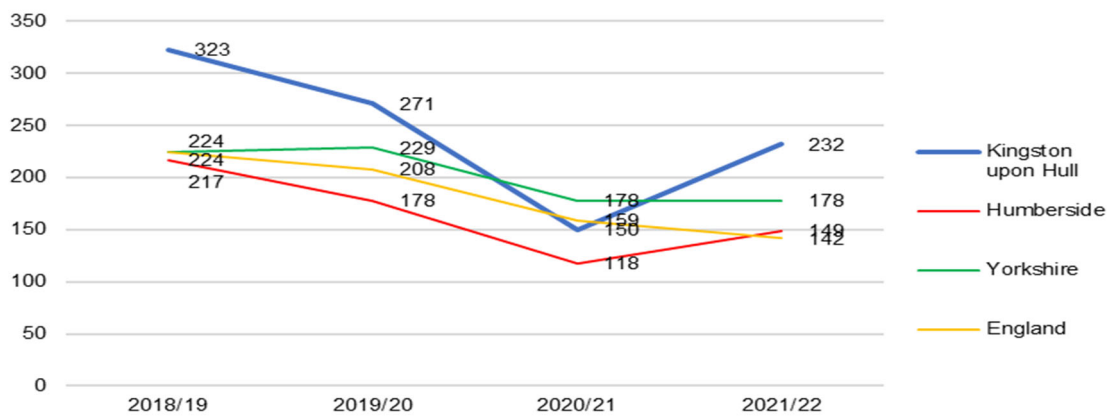
AS detailed by the Youth Justice Board, "The youth justice system has developed significantly since the current set of KPIs were introduced, with the multi-agency model now much more firmly embedded. Whilst the number of children entering the system with a statutory disposal has fallen significantly, it is clear YJSs are working with increasingly complex caseloads. The new KPIs reflect a judgement about areas that are strategically important in delivering effective services for children and will provide an understanding of how YJS partnerships are responding to this different context".

A significant and welcomed shift is the move from only applying KPI's to statutory cases convicted by the court, particularly as diversion and prevention has much more prominence in Youth Justice Services. Data returns will include information for the breadth of children we engage with including those cases which we divert from the criminal justice system as out of court disposal cases. This move will offer a picture for all those children engaging with interventions with HYJS. As detailed above, HYJS currently reports on 3 main KPI's to the Youth Justice Board:

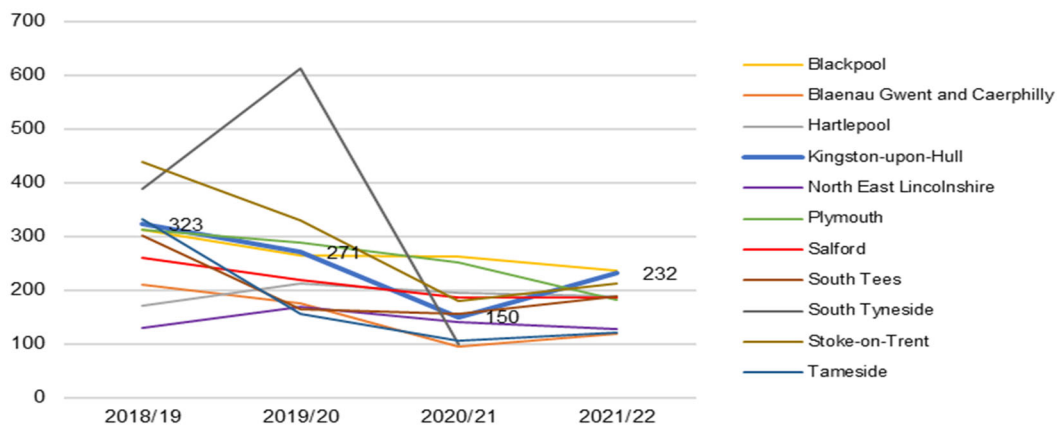
- 1) First Time Entrants
- 2) Reoffending
- 3) Custody figures

The 10 new KPI's include data on accommodation, education training and employment, SEND/Additional Learning Needs, Mental healthcare and emotional wellbeing. Substance misuse, out of court disposals (OOCDS), Management Board Attendance, Wider Services, Serious youth violence (SYV) and victims. The charts below are a snap shot of performance and where we are currently at.

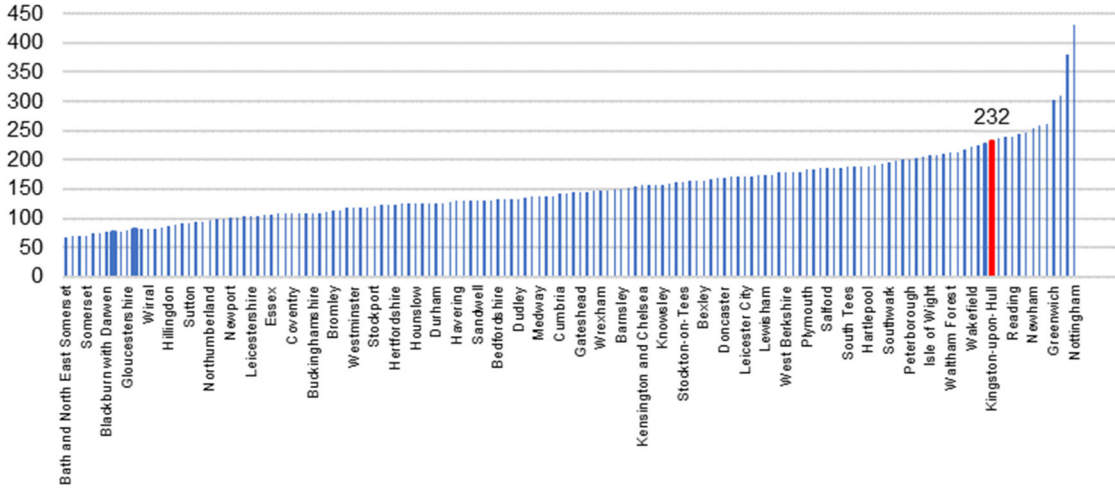
**Kingston upon Hull & comparator FTE rates:  
2018/19 - 2021/22**



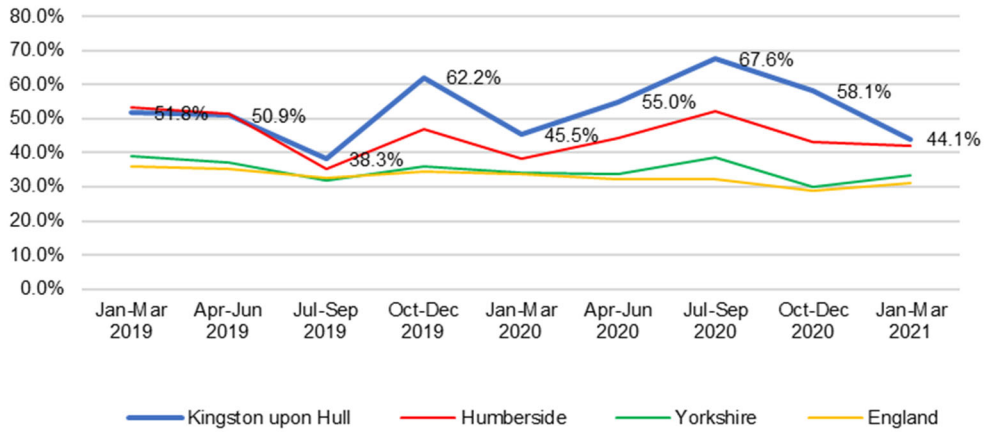
**Kingston upon Hull & comparator YOTs:  
FTE rates 2018/19 - 2021/22**



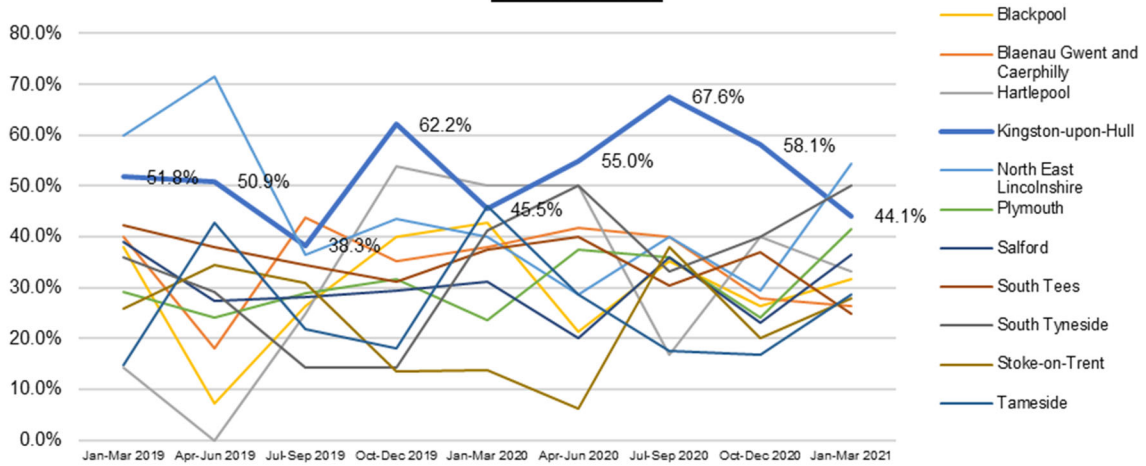
**All YOTs: FTE rates 2021/22**



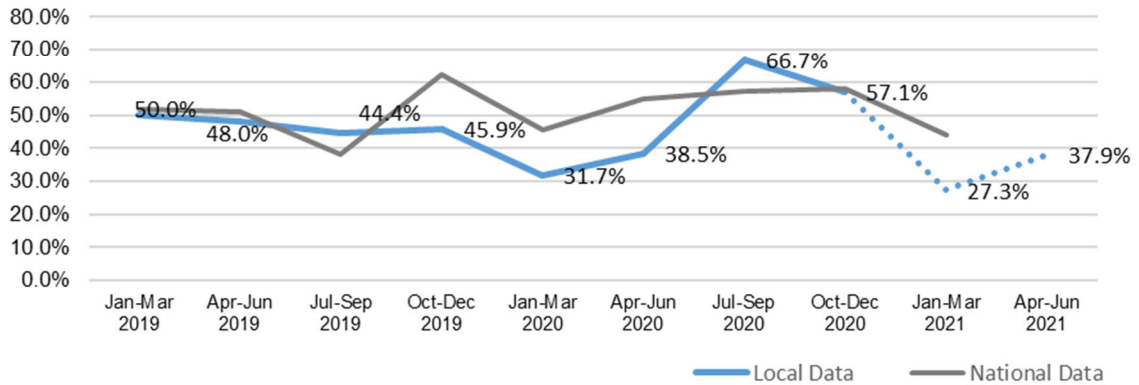
**Reoffending Binary rates, Jan-Mar 2019 to Jan-Mar 2021.  
Kingston upon Hull v PCC area, Region and England**



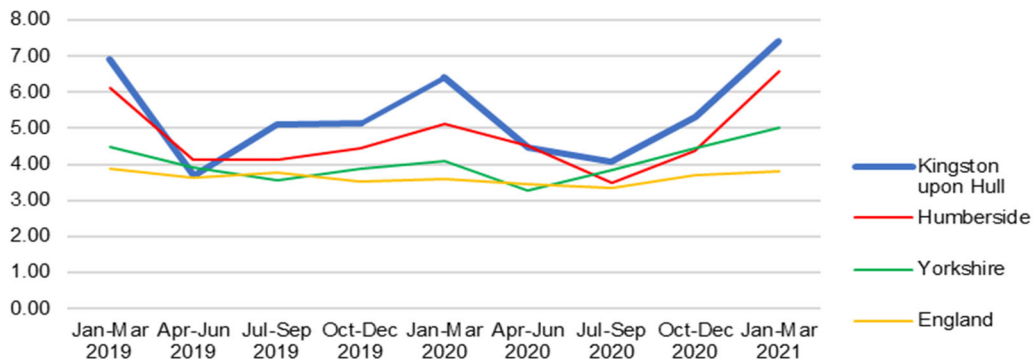
**Kingston upon Hull & comparator YOTs: Binary rates, Jan-Mar 2019 to Jan-Mar 2021**



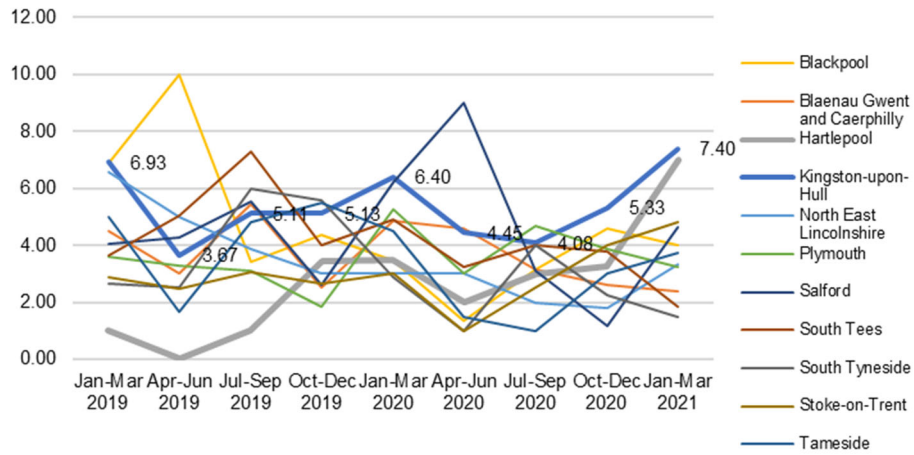
**Live Tracker Reoffending (completed cohorts)**



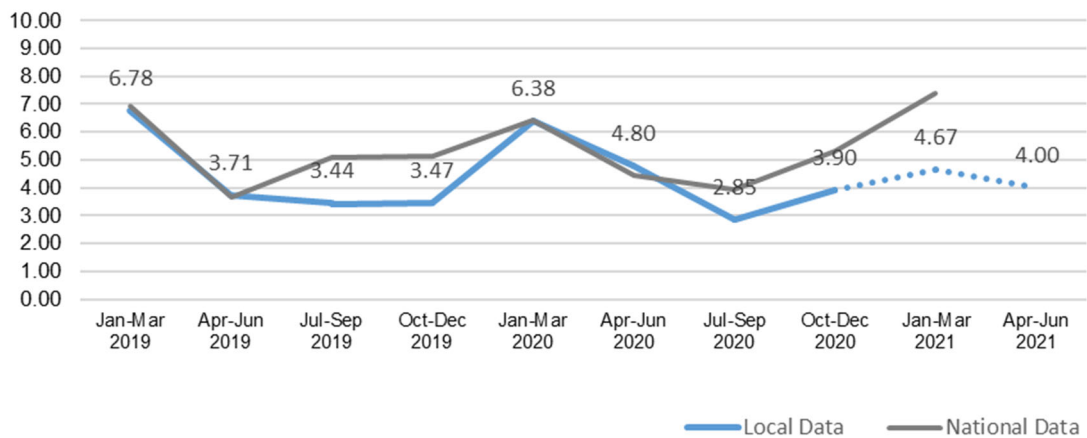
**Reoffending Frequency rates, Jan-Mar 2019 to Jan-Mar 2021. Kingston upon Hull v PCC area, Region and England**



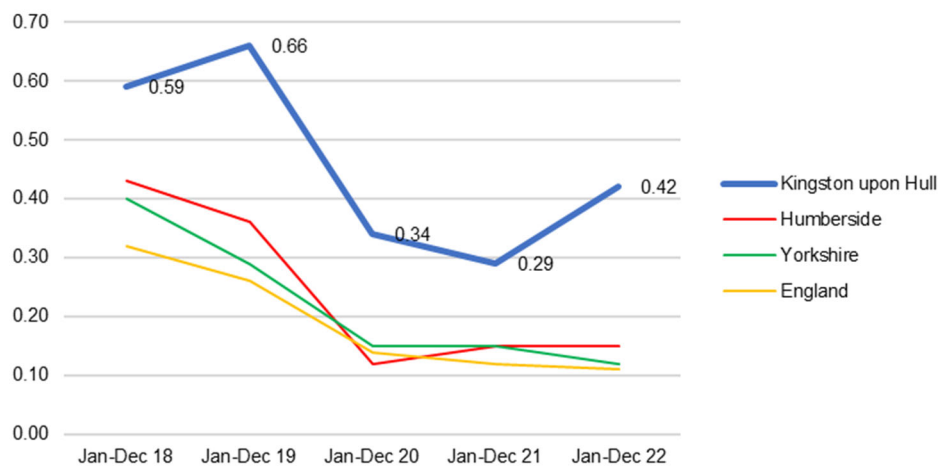
**Kingston upon Hull & comparator YOTs: Frequency rates, Jan-Mar 2019 to Jan-Mar 2021**



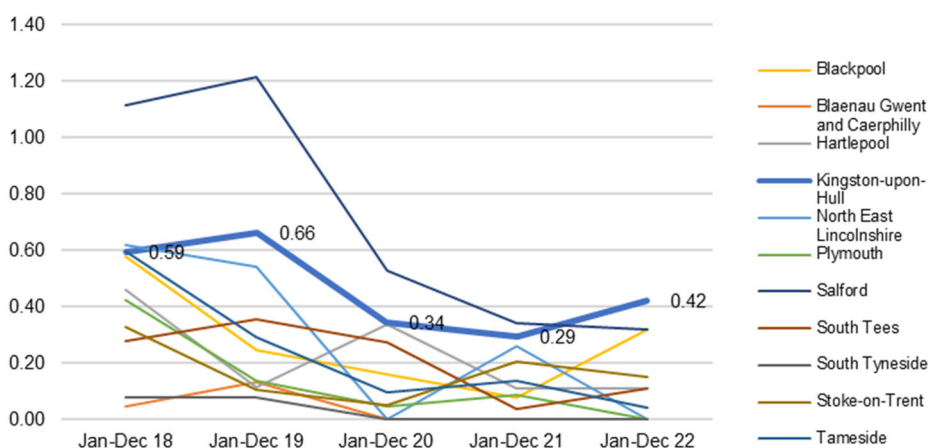
**Live Tracker Reoffending (completed cohorts)**



**Custody rates, Kingston upon Hull & comparators, 2018 to 2022 (Year ending December)**



**Custody rate: Kingston upon Hull & comparator YOTs, 2018 to 2021. (Year ending December)**



## Priorities for 2022 – 24:

### 1. Early Identification, Diversion and Reducing First Time Entrants – Implementation of a robust, multi-agency approach.

#### Tasking

Locally based Neighbourhood Policing Teams (NPTs) continuously review intelligence and partnership information to identify monthly ward priorities and formulate ward and beat plans which aim to respond to emerging issues; within these priorities is the identification of children and young people on the cusp of offending, such as those involved in antisocial behaviour or on the periphery of criminality or exploitation.

This process is managed by the NPT Inspector for each local area, supported by a team of Sergeants, PCs and PCSOs, working in partnership with a wide range of statutory, voluntary and third sector agencies. There is appropriate challenge and oversight from the Neighbourhood Policing Chief Inspector via the local Team Accountability Meetings and at Superintendent level via the Tasking and Tactical Coordination Group.

The NPTs refer information into partner agencies and create bespoke engagement and diversionary tactics with the purpose of supporting young people, reducing vulnerability and preventing an escalation of behaviours which would otherwise result in a criminal justice outcome. This is managed with a graduated tiered approach to ensure that interventions remain proportionate to the level of harm presented, and always aimed at achieving the right outcome for the young person and the wider community. These interventions include but are not limited to the use of the STAR outcome model and a Team around the Family (TAF) methodology.



The monthly Hull-wide Tasking and Tactical Coordination Group (TTCG) is chaired by the Superintendent for Neighbourhood Policing and reviews the threat, harm and risk affecting the city, reviewing the local policing response, directing activity where appropriate, allocating additional resources and providing oversight and scrutiny. This meeting incorporates a review of any persistent ASB issues, emergency County Lines or other child exploitation threat and ensures the local policing response is both proportionate and effective.

Tasking partners across the city have identified a number of locations where there have been crime and antisocial behaviour associated with groups of young people (YP). In addition to low level criminality, locations across the city have been identified as hotspots for Child Criminal Exploitation (CCE) with known Organised crime groups (OCG) operating in the area, Child Sexual Exploitation (CSE) and areas which are associated with arson and anti-social behaviour.

Differing approaches and services are needed to tackle specific issues, however, the process below will ensure that there is a partnership problem solving approach in place to deal with all elements of the problem triangle, thus effectively managing the problem by reducing risk and harm to young people.

The levels of intervention detailed below fit with the secondary and tertiary prevention methods outlined in Public Health approaches. For clarity in terminology the public health approaches to intervention are as follows:

Public health approaches start from the principle that prevention is better than cure. A three-tier approach is often used, which recognises that there are opportunities to be preventative even after a problem has emerged:

- Primary prevention is preventing the problem occurring in the first place.
- Secondary prevention is intervening early when the problem starts to emerge to resolve it.
- Tertiary prevention is making sure an ongoing problem is well managed to avoid crises and reduce its harmful consequences

For the purpose of these place-based problems the majority of intervention is at a secondary and tertiary level. There is ongoing primary intervention within the school settings as part of the whole school approach alongside the Mental Health Support Teams (MHSTs).

### **Identify the Young People:**

As mentioned previously the three elements of the problem-solving triangle need to be addressed. Therefore, an OSARA (objective, scanning, analysis, response and assessment) will be created by the Problem Manager which will look at Location. The YP's can fall into both the victim and offender side of the triangle. As the information is being shared to prevent crime and disorder explicit consent is not required at this stage. Sec 115 of the Crime and Disorder Act 1989 provides a legal gateway to share.

- The initial intelligence source for the identification of the YP's will be the Police and Neighbourhood Nuisance Team. The Neighbourhood teams will collate the person level information and share with the tasking co-ordinator.
- The tasking co-ordinator will populate a structures spreadsheet with names, addresses and DoB of all known YP. This will be sent to [troubledfamilies.activity@hullcc.gov.uk](mailto:troubledfamilies.activity@hullcc.gov.uk).

The performance team will conduct data checks on the following:

- School YP attends
- Attendance – giving an authorised and an unauthorised percentage and any exclusions in the previous 12 months
- Other family members: including parents and siblings and schools siblings attend
- Whether the family is known/not known to Children's Social Care and Early Help/Targeted Youth Support – providing the lead workers name and the status of the case.
- Any previous missing episodes
- If the YP is NEET
- The Neighbourhood Nuisance Team will also check if the family are known and any previous issues and provide tenancy information.
- Hull Youth Justice (HYJ) will also provide information on any YP known and at what level they are open to HYJ
- Refresh – is the case currently open to and interventions

### **Ward Tasking or Partnership intelligence sharing meeting:**

Ward Tasking or a separate partnership meeting (depending on numbers/ issues) will then be convened to work through the list of YP to determine the approach to be taken. Attendance at the meeting should include the following.

*NPT Inspector/Sergeant; Neighbourhood Nuisance team leader; Tasking co-ordinator; Neighbourhood Co-ordinator; Youth Services manager; Hull Youth Justice; VEMT (depending on issues in the area); Refresh*

Additional attendees may be required depending on the data/service involvement of the YP. All attendees will be sent the list of YP prior to the meeting for them to conduct more thorough service checks. This is to ensure all intelligence relating to the family is considered adopting a 'whole family approach'. The meeting will focus on discussing each YP and the partnership group will determine the level of agency involvement required.

Joining up of data and intelligence may identify safeguarding issues. When this is the case referrals will be made to EHASH.

Actions arising from the meeting will be captured and shared with attendees. Development work is currently underway to use Microsoft Teams functionality to store partnership documents which can only be viewed by members of the intelligence meeting. This will also enable collaborative working on documents so up to date information is available for all partners.

### **Tiered Approach to Interventions:**

Different levels of intervention support and diversion will be required for each young person. The following tiered approach is a suggested framework for the partnership intelligence group to work within.

#### ***Tier One***

For YP on the periphery of anti-social behaviour and criminality a template letter will be hand delivered to the home address by the NPT PC/PCSO and the ASB officer. Ideally this will be accompanied with a conversation with the parents around what the local issues are in the area, where and when the ASB is occurring and the risk this is posing to the YP. Included with the letter will be contact information for early help services and online resources for parents. A discussion will also take place around any additional support the family may need at this point and what will happen if the YP continues to come to the attention of partner agencies.

Details of all YP at this level of intervention will be passed to the local Safer Schools Partnership (SSP) officer. The SSP officer for the school will be expected to visit the school and make them aware of the current problem, process in place and the YP in their school who are at this level of intervention. Additional information may be shared by the school at this point. This should be updated on the spreadsheet.

#### ***Tier Two***

YP in this tier will be regularly coming to the attention of enforcement agencies, they will not however be involved with statutory services, e.g., an open Hull Youth Justice case, open Child in Need or Child protection case.

#### ***Team around the Family***

For all YP at this tier a team around the family (TAF) meeting will be arranged, at the school. The Partnership intelligence meeting will determine the most appropriate agency to lead the meeting. School, Police and ASB should always be key agencies at the meeting.

The TAF meeting will be structured around the Outcome star Outcome areas and will result in a family plan. Conversations around the YP's current behaviour and potential consequences of this behaviour will take place during the meeting. Risk must also be discussed. If Risks are identified as part of the TAF meeting, the action plan must clearly identify how these risks can be managed or mitigated.

At this point Early Help consent will be asked for and a consent form signed. Ideally all information from this point forward should be recorded on lead agencies data bases. The family also need to be created on the troubled families programme. Additional support services or youth diversion will be identified and written into the plan. The plan should be reviewed on a six-weekly basis.

Tier two cases can be taken to Locality EHAM's for further support. The early help manager for each area will also be available for case discussion if needed.

#### ***Anti-social behaviour contracts***

ABC+ is aimed at 10–16-year-olds involved in, or at risk of being involved in ASB. It informs participating agencies of actions that have been taken against young people in relation to ASB and suggests how they can be dealt with further. ABC+ gives young people an opportunity to rectify their behaviour with support before enforcement action is considered. ABC can be discussed as part of a TAF meeting, and the ABC officer can be invited to attend.

All YP in this tier will have an Outcome star assessment completed with an action plan.

### ***Tier Three***

Any YP who is already engaged with statutory agencies. The Partnership team will have contact details for the Social Worker or Youth Justice Officer. Any information or intelligence will be forwarded to the relevant worker and agencies such as Neighbourhood Nuisance and the NPT should be invited to attend any Core group meetings.

## **2. Reducing Re-Offending**

Humberside Police routinely monitor repeat offenders and repeat victims, using this information to formulate some of the priorities for the local neighbourhood beat and ward level tasking plans each month, in consultation with wider partners.

All young people linked to crime reports as suspects or those coming into police custody are assessed in terms of their previous offending history and options for diversion are immediately considered. Closer working relationships and improved collaboration between the Police and the Youth Offending Service will undoubtedly reduce the rate of repeat offending, especially through early identification and effective multi-agency intervention.

Working with partners to introduce a multi-agency Intense Support Team that will offer intense support using formulation to provide a framework to develop and deliver a bespoke intervention for a very small group of young people identified by our live tracker who present the highest risk and offend repeatedly.

The YOT Manager is engaged as member of Reducing Re-Offending Strategic Board which is reviewing the city wide 'Reducing Re-Offending Strategy' in light of the merger between CRC and NPS.

The team will have a renewed focus on the monitoring of data for out of court disposals, to identify and emerging trends and to work with young people to co-produce approaches to supporting their re-offending behaviour.

## **3. Reducing Custody Rates**

Through the development of effective youth justice interventions supported by a clear performance framework, it is possible to demonstrate the positive impact of custody alternatives thereby building confidence in the service and promoting its' use. This is particularly relevant within Policing where more traditional criminal justice outcomes may

be perceived to offer greater protection to the community whilst acting as a deterrent to offenders. By delivering an effective Youth Justice Service and promoting the benefits in terms of better outcomes for young people and reduced recidivism; we can effect a cultural change within the broader criminal justice partnership, promoting diversion and rehabilitation rather than immediate custody.

In terms of Police custody, Humberside Police have daily management oversight at the rank of Chief Inspector. Children and young people in police custody are monitored through the day at the morning, afternoon and evening operational management meetings where there is an appropriate degree of scrutiny and challenge. Local Police supervisors are accountable to the Chief Inspector to provide a rationale for why the young person is in custody, what alternative options have been explored to manage the risk and progress the investigation, the timeliness of the investigation and the collaboration with multi-agency partners. Additional scrutiny occurs in the evening 'Moonriser' meetings whereby any young person in custody at 2000hrs is rigorously reviewed with the assumption of bail, RUI or NFA rather than an overnight remand in all but the most exceptional circumstances.

In addition, the senior management oversight, all children and young people in custody are subject to appropriate scrutiny from the PACE Inspector throughout the day to ensure continued detention is necessary and proportionate. Ensuring our courts have access to good quality pre-sentencing reports which outline the provision of robust community-based alternatives to custodial sentences. Continue to work jointly with the courts and CSC, Connect (Edge of Care) to ensure we are identifying appropriate respite and placement provision in a timely manner. To continue to support the YP in the community with a multi-agency support package in place via our multi-agency intensive support team working with Connect.

During a recent inspection of Childrens Social Care in Hull, Ofsted outlined the recommendation to improve the availability of PACE bed access for children detained by the Police for Court the following day. Much collaboration has been and is being undertaken with Humberside Police, Youth Justice Services and Childrens Social Care in understanding the gaps in provision and ensuring all staff are fully compliance with the concordat which offers guidance for police forces and local authorities in England on their responsibilities towards children in custody. This includes partnership training for the concordat, extending the operational hours and access to appropriate adults as needed and further developing police and children's social care working relationships.

#### **4. Voice of the Child**

As part of the YJS continuous improvement process, the views of young people and their parent / carers are routinely sought at the completion of any intervention both pre-court and post court. There are a number of ways of collating this information using Viewpoint, a comments box at our Intervention centre or through the use of telephone feedback. This is then used to understand how the service is doing, where things need be improved and what we are going to do to achieve this.

Hull is currently developing a city wide “Voice and Influence Strategy” led by a multi-agency partnership, with the voluntary sector leading the way. The YOT will be a key player in this partnership as this is a tenet of the ‘child first’ approach. The Council’s Voice and Influence team will work hand in hand with the YOT to develop further their approaches to engagement, co-production and youth voice in general across the YOT and ultimately to explore the options for development of a Young People’s Panel.

In addition to the above, in 2022 Hull Youth Justice launched the implementation of Mind of My Own (MOMO) Xchange app for children known to Youth Justice Services. The uptake of usage by workers and children is pleased and ensures children have the opportunity to communicate with their allocated workers 24 hours per day and make submissions in real time. The application is accessible in over 100 languages to children, parents or carers and practitioners providing a further platform to obtain the voice of the child in their words.

## **5. Young People in the Youth Justice System who are CLA**

The introduction of the Humberside Police Locate Team in 2020 provided for closer working relationships between the Police and the local children’s homes, especially in response to young people who go missing and those vulnerable to criminality and exploitation. By establishing consistent points of contact within the Police for each care establishment, there is an opportunity to develop trust and rapport with young people with a view to gaining influence and achieving sustainable behavioural change. This approach will be further supported through the delivery of the ‘Building a Bridge’ training which will teach basic transactional analysis, coaching and mentoring skills to Police and partners to further enhance engagement opportunities with young people. To improve joint case working with Children’s Social Care, including our Children’s Homes, locality based safeguarding teams and VEMT.

Looking to the future HYJS are working in consultation with local children’s homes and have developed a joint protocol to reduce criminalisation of children in care, working alongside Humberside Police. There are also restorative champions in individual care homes, linked to HYJS restorative practice coordinator and the seconded police officer. This will facilitate a consistent response and will greatly assist in the regular sharing of best practice of restorative approaches and the adherence of the Crown Prosecution Service ten-point care home checklist. The YOT restorative practice coordinator and seconded police officer will be involved in the induction of all new care home staff which will have a positive influence and improve joint decision-making in response to incidents. This has clear potential to reduce the number of children in care entering the criminal justice system and green shoots of progress are already being evidenced.

## **6. Education and Training**

To improve the education and training offer to all our young people in the system and to work collaboratively with education and training settings, including the Virtual School to improve attendance and outcomes for young people. At a strategic level this is being developed via senior leadership input into the Vulnerable Groups and Attendance Board



and the PRU/Special School City Wide Leaders Meetings. At team level continued positive working relationships with all the PRUs and Special Schools, Virtual School and relevant Secondary School leaders, bringing together the ‘team around the school’ where required and ensuring strong linkage of schools into the implementation of the ‘tiered approach’ to prevention and diversion as it rolls out across the city from its inception in North Hull.

A key focus for this work will be to address learning needs of our children and young people in the system at the earliest possible opportunity, including speech, language and communication needs and dyslexia assessments. These needs can then be addressed as part of our developing ‘in reach’ SLT service and aim to have a positive impact on engagement in ETE.

It is exciting to update in this plan the implementation of Team Around the School (TAS) support for children within Alternative Provisions. In Hull schools and all education settings are a crucial part of the early help and safeguarding system and play a key role in early identification, providing support and safeguarding our children. Whilst we have a history of strong partnership working with schools it is positive that this has continued post introduction of MAT status and post pandemic. Establishing good relationships with schools ensures children received early intervention and swift action to support them. HYJS makes up part of the TAS which has enabled us to further develop links with schools to work in partnership with schools to best support the children we work with.

## **7. Access to Therapeutic and general Health Services**

Working with the ICB to further expand the Children Looked After Therapeutic Pathway to support CYP in the Youth Justice System and deliver a successful EOI which will result in significant investment in additional support for the most vulnerable children with complex trauma. The Humber and North Yorkshire Health and Care Partnership have confirmed provision of health assessments, support and advice via a qualified, experienced public health nurse who also works across the PRUs in the city. The nurse is based as part of our ‘in reach’ model out of Kastor Centre and provides a range of services including health assessments, oral health advice and support, diet and nutrition, substance misuse alongside Refresh and healthy sleep support. The nurse provision is embedded within the service and is able to improve the reach of health assessments and make them a part of the overall assessment process.

During 2022 Hull Youth Justice have worked alongside the Humber NHS University Teaching Hospitals to implement Speech and Language Therapy services, dedicated to HYJS. With the equivalent of 1ft Speech and Language therapist/assistant, all children are assessed for speech, language and communication difficulties at the start of their engagement with the service which does include at the time of writing Court pre-sentence reports. The impact has been profound. The therapist is able to identify speech, language and communication difficulties which is thought to effect a significant number of children within the youth justice system and offer support to the child, the children parent or carer and pass information to education establishments outlining challenges

and difficulties the child might face with advice on how best to communicate with the child.

Furthermore, we have been able to commission the services of MIND mental health support for children known to HYJS who offer therapy to children in many forms and support assessment around identification of needs. MIND therapists offer the additional support to practitioners around thinking when working with children and adolescents and mental health. The MIND worker links with the special public health nurse and the speech and language therapist to ensure the needs of the children are met.

All staff working with children at HYJS have a commitment to working in a trauma-informed way, understanding that our children have likely experienced one if not multiple adverse childhood experiences and have complex needs arising from traumatic and stressful events in childhood and adolescence. This is a year one priority and work in already well developed in this area.

## 8. Resettlement & Access to Appropriate Accommodation Support

In 2022 a revised resettlement policy was introduced jointly with children’s social care and partner agencies to successfully transition a child from custody to the community in line with the 7 resettlement pathways of accommodation, ETE, health, substance misuse, families and finance. Key roles and responsibilities have been established with a specific focus on the timeliness of suitable accommodation being identified in line with the YJB Key Performance Indicator. YJS staff work collaboratively with social care and our Targeted Youth Support/Housing Options team which involves the development of a ‘personal housing plan’.

## 9. Reduce Disproportionality

A ‘deeper dive’ into the issue of disproportionality has been a focus for the Chair of the Board and partnership whereby it considers the current performance data and plans, reviewing key priorities for action.

	Hulls population in 2011			Family population 2011			National population in 2011		
	Hull	Family	Nationally	Hull	Family	Nationally	Hull	Family	Nationally
White	95%	93%	81%	88%	89%	69%	91%	87%	56%
Mixed	2%	0%	4%	3%	6%	10%	(1) 9%	7%	15%
Asian /Asian British	2%	4%	9%	1%	3%	5%	0%	4%	7%
Black/Black British	1%	1%	4%	5%	0%	11%	0%	0%	20%
Other	1%	0%	1%	3%	1%	2%	0%	1%	2%
Ethnic Minorities excluding white minorities	5%	7%	19%	11%	10%	32%	0%	13%	44%

(NB: 10 – 17 years population by ethnicity data is from 2011 which is the latest population by ethnicity data available.)

Hull is less diverse than both its family and national figures. In Hull 5%, within the Family 7% and Nationally 19% of the 10 – 17 years population was represented as Ethnic Minorities (excluding white minorities).

In Hull in terms of offending when considering our population was 5% Ethnic Minorities (excluding white minorities) we see an increase to 12% up from 11% from last year of children who have offended are considered within ethnic minorities and a reduction to 9% from 14% reported last year of those considered Ethnic minorities are serving custodial sentences.

Within the family of Youth Offending Teams 7% of the population is within the ethnic minorities but represents an increased 11% of those convicted of an offence and a further increase - 13% of those considered Ethnic minorities are serving custodial sentences.

Nationally 19% of population is represented within the ethnic minority but represents 31% convicted of offences and 46% of the prison population.

What is clear is that the representation of ethnic minorities within our population increases in representation within the offending figures and even-more-so within the custodial figures. Conversely the representation of the white population is at its highest in the community and decreases within the offending figures and custodial figures leading to concern about disproportionality within the justice system.

### **The Current Picture in Hull Youth Justice**

The current case load in Hull shows that 85% are predominantly White British. Whilst this is not the same figure as above (88%) the information below is live cases within HYJS. We record a range of backgrounds with no group predominantly identified but includes Polish, Romanian, Lithuanian, Black, Gypsy Roma and other mixed backgrounds.

Demographics are important when considering the make-up of Hull, its diversity and the disproportionate number of ethnic minorities represented within the criminal justice system including further increased representation within the prison population. Services need to take a co-ordinated approach in tackling disproportionality and within HYJS we need to consider our proposals within Court Reports in terms of sentencing. We need to be mindful of the types of offences being committed taking into account trafficking and exploitation offences

### **10. Strengthening Governance of the YOT**

Work will continue to further develop the HYJ Management Board and to support members to uphold their role effectively representing the YOT across their own service and as part of the board. This will include in year one:

- Continuing to improve members understanding of the needs and backgrounds of our YOT young people including attendance of members at various panels where YP cases are discussed

- Developing member 'champion' roles to lead on key priorities within the Hull Youth Justice Plan
- Continued delivery of a range of focused briefing sessions for members on key areas of work, themed topics and areas identified by the board. An annual briefings schedule will be produced for members to engage with.
- Further developing the two-way communication between board members and team members and exploring various communication tools to use – including visits to the team at Kenworthy House and the Kastor Centre.

## National Standards

The last formal national standards audit was carried out in June 2020 and the following June 2021 the HYJS received a full inspection from HMIP with a 'good' outcome and 3 out of 4 areas of both domains 2 & 3 being judged 'outstanding'. Following the arrival in January 2022 of the new Hull Youth Justice Service Manager and the continued improvement work being carried out following the outcomes of Inspection a new National Standards assessment will be carried out in Winter 2022.

Internal audit work continues and there has been a series of joint audit work alongside CSC and the learning loops back into the service are robustly overseen by the senior leadership team and any training needs identified.

## Case Management Guidance

The Youth Justice Board published the **case management guidance** (2022). The guidance is intended to provide youth justice services with information, implications of legislation and practical advice on how to work with children and young people in the youth justice system. The Guidance should be used in conjunction with the standards for children in the youth justice system (2019). These standards define the minimum expectation for all agencies that provide statutory services to ensure good outcomes for children in the youth justice system.

At the current time case management guidance for Out of Court Disposals is under review. Expected release date 2024.

In order to implement the new guidance Hull Youth Justice Service Managers undertook group reflective sessions with staff members who were tasked to lead on discussions within individual areas of the updated guidance. Following reflective sessions, the information was disseminated to staff teams within a group workshop setting which was recorded for unavailable staff. Allowing staff members to clarify, discuss and confirm changes and amendments to previous case management guidance has ensured that Hull Youth Justice has embedded the guidance and is working to best practice principles.

## **Challenges, Risks, and Issues**

In November 2022 Ofsted conducted a full inspection of Safeguarding Services under the ILACS framework and Hull moved from inadequate to 'requires improvement' which is a significant outcome for the Directorate overall. The improvement work continues and the collaborative work between Hull Youth Justice Service and Children's Social Care has seen significant improvement over the last 2 years.

The Council and partners continue to face significant financial pressures and all services are challenged to demonstrate value for money, ensuring investment is delivering the outputs and outcomes needed for our children and families. The cost-of-living issues continues to impact on child poverty levels in Hull and the Council has a coordinated approach to ensuring support is available for those families who need it most, working collaboratively with our school network and Hull Learning Partnership.

There has been an increase in County Line activity and organised crime across the city and our partnership response is coordinated via strong multi-agency arrangements including the Hull Safeguarding Children Partnership (HSCP) Contextualised Safeguarding Strategic and Operational Groups; Humberside Police Bronze and Silver OCG partnership meetings and Multi-Agency Child Exploitation (MACE) meeting structures. The HSCP will publish its Contextualised Safeguarding Strategy in summer 2023 and Hull Youth Justice is an integral part of the partnership wide response and delivery plan.

Our joint work with Children's Social Care is key at all levels as approximately 60% of our children are also accessing support at CIN/CP/CLA level. Collaboration between social workers and the youth justice team is strong with joint planning for children and families.

Capacity of the adult prison estate is currently having an impact on transitions at 18yrs from Youth Justice to Probation Services and the service are having to work flexibly with Probation colleagues to ensure the needs of young people are met.

## **Evidence Based Practice and Innovation**

The Hull Youth Justice Service has "an excellent interventions catalogue which is used by all staff (HMIP Inspection June 2021)". This contains a range of evidence-based programmes including Teen Talk; Starving the Angry Gremlin; Fire and Rescue – Drive for Life and Scoot for Life; Passport to a Property; Drug Awareness; Street Gangs; and Girl Gangs.

The Hull City Council Parenting Team support delivery of a range of evidence-based parenting programmes including Strengthening Families, Strengthening Communities; Solihull online guides; Talking Teens and many more.



Hull is working jointly with partners on a journey to becoming a 'Trauma Informed City' and the HYJS has accessed Trauma Informed Training for a number of years and all staff have received a 3-day training programme.

A new 'Health and Justice' programme which is part of 'National Vanguard Programme' under NHS England has been implemented in Hull. The Humber and North Yorkshire Health and Care Partnership worked with partners across the geographic footprint to bid for this programme and implement a service which provides a holistic model that delivers a range of interventions to CYP to prevent them becoming first-time entrants into the criminal justice system. The model implements a three-stage strategy of identification, initial engagement, and holistic support and intervention. The service expects to work with 400-plus young people in a one-year period aged from 10-19 who have complex needs and are identified as having high need/risk. The programme works alongside Children's Social Care, Humberside Police, and other partners to prevent young people entering the Youth Justice system.

Two local voluntary sector youth organisations have received funding to provide targeted youth support for prevention activities. A local working group is in place to steer the project and provide support to identify appropriate young people through the 'tiered model' as outlined in this plan.

In June 2022 the Home Office confirmed funding for the new VRU for the Humberside Police force area – '**The Humberside 'Violence Prevention Partnership (VPP)'**'. The HYJS and the wider partnership around support for targeted young people will play a pivotal role in supporting delivery of the VPP work. The year one delivery plan is now confirmed, and delivery will be commencing over the coming weeks and months. The Chair of the HYJMB and Corporate Director of Children's Services is a member of the VPP Board alongside Hull's Director of Public Health and other key strategic partners.

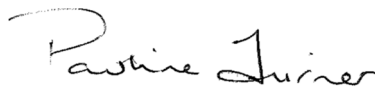
## Looking Forward

As with the developments achieved in Hull Youth Justice in 2022/2023, the next 12 months are also filled with opportunities for service, staff development and improvement and partnership building on strong foundations.

- Continued implementation of police process and collaboration with Humberside Police to prevention unnecessary detention and criminalisation of children.
- Continued focus on early intervention, prevention, and diversion from formal youth justice services for children in Hull.
- Embed the Turnaround project and evidence positive outcomes for children.
- Continued embedding of speech and language therapists and mental health practitioners.
- Development of a Harmful Sexual Behaviour Pathway.
- Continued collaboration with operational and strategic partners.
- Maintenance of effective board representation with a continued focus on strengthening and further developing partnership relationships and arrangements.
- Development of Hull Youth Justice 3-year plan 2024-2027.

## Sign off, Submission and Approval

### 1. Sign off, submission and approval (Page 16 of the Guidance)

Chair of YJS Board - name	Pauline Turner, Corporate Director of Children, Young People and Family Services, Hull City Council
Signature	
Date	26.06.2023





2. **Appendix 1** (Page 10 of the Guidance) *Outline of full board membership, including attendance, job title of the board member and dates of board meetings should be included in Appendix 1*
3. **Appendix 2 – Service Structure Chart** (Page 10 of Guidance) *should include details of the staff roles in the YJS and the reporting arrangements for the Head of Service. Information on the links to the data analyst should also be included.*

**Common youth justice terms, please add any locally used terminology**

<b>ACE</b>	Adverse childhood experience. Events in the child's life that can have negative, long-lasting impact on the child's health, and life choices
<b>AIM 2 and 3</b>	Assessment, intervention and moving on, an assessment tool and framework for children who have instigated harmful sexual behaviour
<b>ASB</b>	Antisocial behaviour
<b>AssetPlus</b>	Assessment tool to be used for children who have been involved in offending behaviour
<b>CAMHS</b>	Child and adolescent mental health services
<b>CCE</b>	Child Criminal exploitation, where a child is forced, through threats of violence, or manipulated to take part in criminal activity
<b>Children</b>	We define a child as anyone who has not yet reached their 18th birthday. This is in line with the United Nations Convention on the Rights of the Child and civil legislation in England and Wales. The fact that a child has reached 16 years of age, is living independently or is in further education, is a member of the armed forces, is in hospital or in custody in the secure estate, does not change their status or entitlements to services or protection.
<b>Child First</b>	A system wide approach to working with children in the youth justice system. There are four tenants to this approach, it should be: developmentally informed, strength based, promote participation, and encourage diversion
<b>Child looked-after</b>	Child looked-after, where a child is looked after by the local authority
<b>CME</b>	Child Missing Education
<b>Constructive resettlement</b>	The principle of encouraging and supporting a child's positive identity development from pro-offending to pro-social

<b>Contextual safeguarding</b>	An approach to safeguarding children which considers the wider community and peer influences on a child's safety
<b>Community resolution</b>	Community resolution, an informal disposal, administered by the police, for low level offending where there has been an admission of guilt
<b>EHCP</b>	Education and health care plan, a plan outlining the education, health and social care needs of a child with additional needs
<b>ETE</b>	Education, training or employment
<b>EHE</b>	Electively home educated, children who are formally recorded as being educated at home and do not attend school
<b>EOTAS</b>	Education other than at school, children who receive their education away from a mainstream school setting
<b>FTE</b>	First Time Entrant. A child who receives a statutory criminal justice outcome for the first time (youth caution, youth conditional caution, or court disposal
<b>HMIP</b>	Her Majesty Inspectorate of Probation. An independent arms-length body who inspect Youth Justice services and probation services
<b>HSB</b>	Harmful sexual behaviour, developmentally inappropriate sexual behaviour by children, which is harmful to another child or adult, or themselves
<b>JAC</b>	Junior Attendance Centre
<b>MAPPA</b>	Multi agency public protection arrangements
<b>MFH</b>	Missing from Home
<b>NRM</b>	National Referral Mechanism. The national framework for identifying and referring potential victims of modern slavery in order to gain help to support and protect them
<b>OOCD</b>	Out-of-court disposal. All recorded disposals where a crime is recorded, an outcome delivered but the matter is not sent to court
<b>Outcome 22/21</b>	An informal disposal, available where the child does not admit the offence, but

	they undertake intervention to build strengths to minimise the possibility of further offending
<b>Over-represented children</b>	Appearing in higher numbers than the local or national average
<b>RHI</b>	Return home Interviews. These are interviews completed after a child has been reported missing
<b>SLCN</b>	Speech, Language and communication needs
<b>STC</b>	Secure training centre
<b>SCH</b>	Secure children's home
<b>Young adult</b>	We define a young adult as someone who is 18 or over. For example, when a young adult is transferring to the adult probation service.
<b>YJS</b>	Youth justice service. This is now the preferred title for services working with children in the youth justice system. This reflects the move to a Child First approach
<b>YOI</b>	Young offender institution

Appendix One

V8 June 2022



## Hull Youth Justice Partnership Management Board Terms of Reference

Version	Action / Amendment	Author / Editor	Date
V1	New Terms of Reference drafted	K Stephenson	08/02/21
V2	First draft reviewed in light of wider governance and discussions with YJB	R Roberts	04/03/21
V3	Chair's comments incorporated	R Roberts	10/03/21
V4	Updated membership	R Roberts	21/09/21
V5	Updated membership	R Roberts	1/10/21
V6	Amendments from Probation	K Munson	14/10/21
V7	Updated membership re public health, Education, <u>police</u> and governance structure	R Roberts	12/04/22
V8	Updated Portfolio Holder and Police representation	R Roberts	01/06/22



## **Hull Youth Justice Partnership**

### **MANAGEMENT BOARD Terms of Reference**

#### **Introduction:**

Youth Offending Teams are organisations established under the Crime and Disorder Act 1998. Their primary purpose is to reduce the levels of youth crime.

Local Authorities are responsible for Youth Offending Services and have overall responsibility for ensuring their establishment and maintenance. Police Services, Probation Services and Health partners are also statutorily required to contribute to their operation.

Specifically each Youth Offending Service must have staff from Children & Young People's Services, Health, Probation and Police Services within the established teams.

#### **Membership of the Management Board:**

The Board is made up of senior representatives from:

- Hull City Council, Children, Young People and Families Directorate (CYPFS)
- Hull City Council, Public Health Directorate
- NHS Hull Clinical Commissioning Group (NHS Hull CCG)
- Hull Learning Partnership
- Probation Service
- Humberside Fire and Rescue Service
- Hull Magistrates Court
- Humberside Police Service
- The Office of the Police and Crime Commissioner
- The Community Safety Partnership Board
- The Hull Voluntary and Community Sector

Other members may be temporarily co-opted as required.

#### **Operation of the Board:**

- The Chair of the Board will be the Director of Children, Young People and Families Service.
- The secretariat for the HYJMB will be provided by Hull City Council



- The Board will meet on a minimum of four occasions per year. A further meeting will be arranged if necessary each year to consider the Youth Justice Plan. The timetable for the meetings will be agreed annually in advance.
- An annual work programme for the Board will be agreed, with additional items added as agreed by the Partnership. This will include a regular finance/budget update to be provided by HCC for the board.
- The agenda for each meeting will be agreed with the Chair and the HYJ Management Team prior to the meeting and board members are encouraged to put forward agenda items to be considered each quarter.
- Agenda and appropriate documentation will be forwarded to members prior to the meeting, wherever possible, with 5 working days' notice.
- The Board will consider items for review, decision and information. Papers will follow an agreed format and will require an options appraisal if a decision is required
- Presentations are acceptable providing a financial decision is not required.
- The minutes of the meeting will take the form of action points, briefly reflecting the nature of what transpired and identifying actions to be taken in relation to each agenda item. Minutes of the meeting will be routinely circulated within 3 weeks of the meeting or as soon as possible. An Action Log for the Board will be retained and revisited at each meeting.
- Emergency items not tabled in advance will be considered at each meeting under Any Other Business.

### **Responsibilities of the Management Board and Individual Members**

The strength of the YOT management board's leadership, strategic direction and governance directly impacts on the outcomes for young people in the youth justice system and the services they receive. The management board holds the YOT to account to ensure that it achieves the primary aim of the youth justice system, as set out in the Crime and Disorder Act 1998; to prevent offending by children and young people.

Specific responsibilities of the Board and individual members include:

1. To collectively review, monitor and evaluate service information to ensure that the YJS is contributing to improving outcomes for children and young people.

2. Ensuring the completion, scrutiny and implementation of the Annual Youth Justice Plan.
3. Monitoring of YJS performance against Key Performance Indicators and targets set in the Youth Justice Plan.
4. Ensuring that the role, responsibilities and targets of the Youth Justice Service are understood and included, where appropriate, in any service planning and developments within their own agency.
5. Ensuring that actions taken by each agency that may positively or adversely affect the Youth Justice Service in executing its primary aim are brought to the attention of the Board and the Youth Justice Service Management Team
6. Ensuring that the Youth Justice Service works within its established budget and that budget proposals are submitted to the Hull Community Safety Partnership and monitored effectively.
7. Ensuring that the Youth Justice Service Management Team reports quarterly to the Hull Community Safety Partnership.
8. All major changes in service delivery, staffing arrangements and expenditure proposed by the Youth Justice Service Management Team will be brought to the attention of the Board for consideration and resolution.
9. Representing the strategic and operational needs of the Youth Justice Service to partner organisations and ensuring accountability from partner agencies to meet their responsibilities in relation to the prevention of offending and re-offending.
10. Providing support and guidance to the Youth Justice Service Management Team to ensure engagement with local and national priorities and the promotion of race equality and wider diversity issues.
11. To participate as appropriate and consider recommendations of all external audits and inspections and give an appropriate response.
12. To represent the Youth Justice Service at partnership events at all levels as appropriate.
13. To ensure that the views and voice of service users are routinely heard and used to inform and improve services across the partnership
14. Provide a forum for appropriate challenge to ensure a shared commitment to continuous improvement.

## Decision Making

The Board will have a quorum where three or more of the agencies listed above are present. In the event of any decision requiring a vote the Chair will have a casting vote if necessary.

## Declarations of Interest

Any member of the Board with a matter of interest under discussion at a meeting shall be required to declare an interest in that item.

## Delivery and Task & Finish Groups

The Board may action or appoint delivery and task & finish groups for the purpose of taking forward the agreed priorities and outcomes or focusing on specific issues raised at the Board meetings.

The membership, terms of reference and officers of any such groups shall be determined by the Board making sure there is involvement from key agencies.

Any group will act only within the terms set down by the Board, reporting progress made and performance on a regular basis

## Review of the HYJMB Governance Arrangements:

The Board will review its arrangements, terms of reference and membership annually.

Next review will be March 2023

Board Membership – April 2022

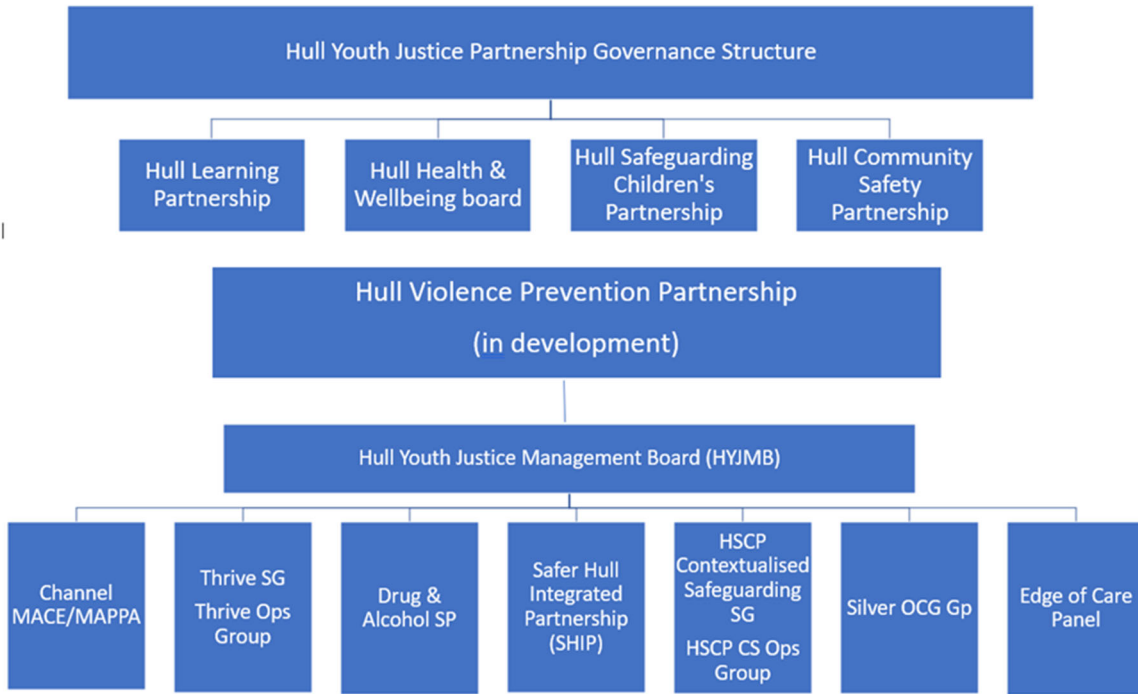
Organisation	Designation	Member
Hull City Council	Director of Children, Young People and Family Services	Pauline Turner
NHS Hull CCG	Strategic Lead for Mental Health & Learning Disabilities	David Pullen-Higham
Voluntary and Community Sector	Voluntary and Community Sector representative	Tish Lamb
Hull City Council	Head of Service, Children's Safeguarding	Niki Heffernan
Hull City Council	Public Health Team, Consultant in Public Health (CYP)	Helen Christmas

Probation Service	Head of Humberside PS (Hull and East Riding) Deputy Head of Humberside PS (Hull and East Riding)	Kate Munson Sonja Harrison
Humberside Fire and Rescue Service	Safeguarding Lead	Shelley Emmerson
Humberside Police	Superintendent Neighbourhood Policing & Partnerships  Local Policing North Bank Chief Inspector Neighbourhood Crime – Hull & East Riding of Yorkshire	Paul Butler Caroline Andrews
Hull Magistrates Court	Hull Magistrates Court Youth Bench Magistrate	David Wall, JP
Hull City Council	Assistant Director, City Safe	Tracy Harsley
Hull City Council	Assistant Director, Learning and Skills	Mary Meredith
Hull Learning Partnership	Executive Principle, Aspire Academy CEO/Principle, Boulevard Academy	Chris Mulqueen Janice Mitchell
Office of the Police & Crime Commissioner	Head of Policy and Partnerships Partnership Manager	Richard Kendall Michael Richmond
Hull City Council	Head of Early Help and Prevention	Rachel Roberts
Hull City Council	Councillor and Portfolio Holder	Cllr Linda Tock

#### Schedule of Meetings 2023/24:

Date	Time	Venue
Thursday 22 <sup>nd</sup> June 2023	15:00 – 17:00	TBC
Thursday 21 <sup>st</sup> September 2023	09:00 – 11:00	TBC
Friday 15 <sup>th</sup> December 2023	14:00 – 16:00	TBC
Friday 22 <sup>nd</sup> March 2024	09:00 – 11:00	TBC

#### Governance Structure:

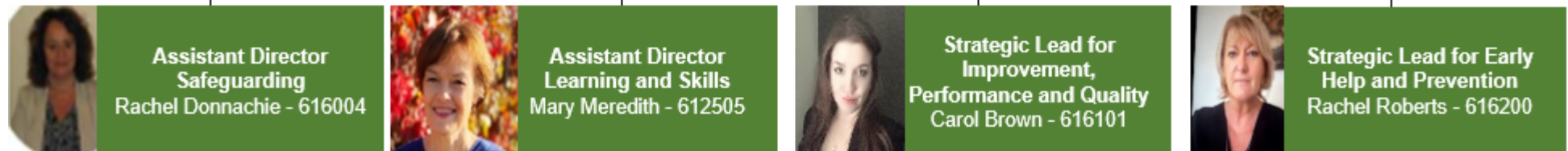




Appendix two:

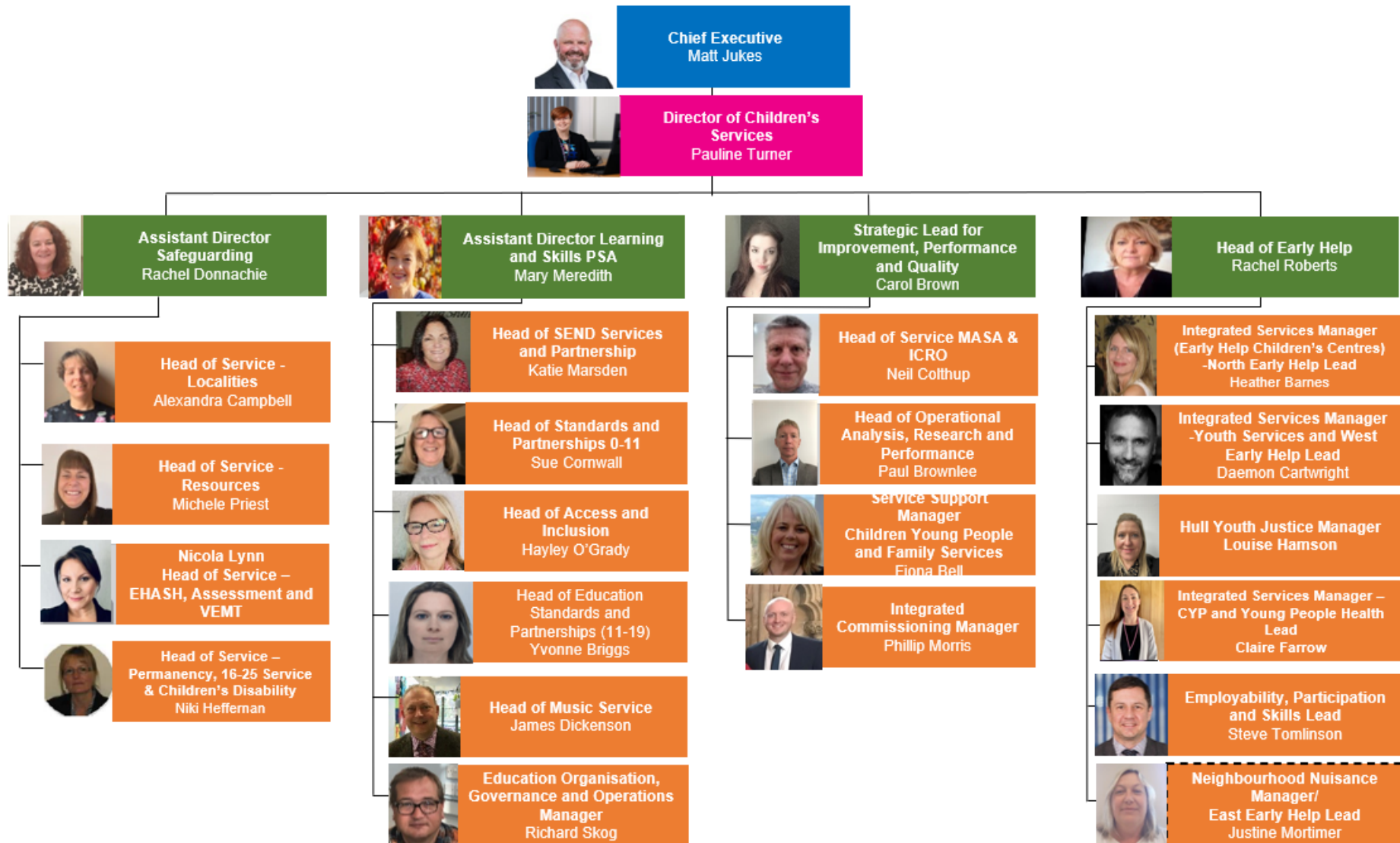


## Children, Young People and Families Directorate

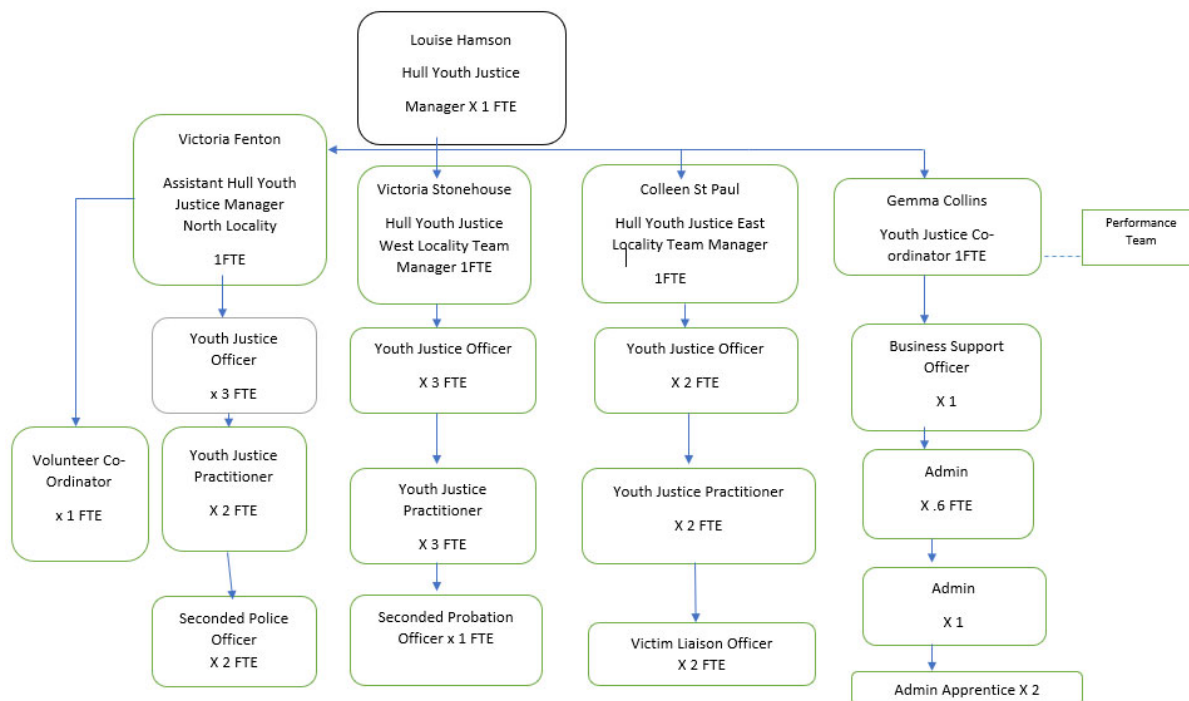




## Children, Young People and Families – Senior Leaders



Hull Youth Justice structure 2022/23



Ethnicity	Managers Strategic		Managers Operational		Practitioners		Administrative		Sessional		Student		Referral Order Panel Volunteer		Other Volunteer		Total		
	M	F	M	F	M	F	M	F	M	F	M	F	M	F	M	F	M	F	
Asian																		0	0
Black																		0	0
Mixed													1					1	0
White		2		3	4	15		3					2	4				6	27
Any other ethnic group																		0	0
Not known																		0	0
<b>Total</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>3</b>	<b>4</b>	<b>15</b>	<b>0</b>	<b>3</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>4</b>	<b>0</b>	<b>0</b>	<b>7</b>	<b>27</b>	
Welsh Speakers	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0